

Australian Capital Territory

Royal Commissions Act 1991 No 1

Republication No 3

Republication date: 18 February 2002 Last amendment made by Act 2001 No 44 Amendments incorporated to 12 September 2001

Authorised by the ACT Parliamentary Counsel

About this republication

The republished law

This is a republication of the *Royal Commissions Act 1991* as in force on 18 February 2002. It includes any amendment, repeal or expiry affecting the republished law to 12 September 2001 and any amendment made under the *Legislation Act 2001*, part 11.3 (Editorial changes).

The legislation history and amendment history of the republished law are set out in endnotes 3 and 4.

Kinds of republications

The Parliamentary Counsel's Office prepares 2 kinds of republications of ACT laws (see the ACT legislation register at www.legislation.act.gov.au):

- authorised republications to which the Legislation Act 2001 applies
- unauthorised republications.

The status of this republication appears on the bottom of each page.

Editorial changes

The *Legislation Act 2001*, part 11.3 authorises the Parliamentary Counsel to make editorial amendments and other changes of a formal nature when preparing a law for republication. Editorial changes do not change the effect of the law, but have effect as if they had been made by an Act commencing on the republication date (see *Legislation Act 2001*, s 115 and s 117). The changes are made if the Parliamentary Counsel considers they are desirable to bring the law into line, or more closely into line, with current legislative drafting practice.

This republication includes amendments made under part 11.3 (see endnote 1).

Uncommenced provisions and amendments

If a provision of the republished law has not commenced or is affected by an uncommenced amendment, the symbol \boxed{U} appears immediately before the provision heading. The text of the uncommenced provision or amendment appears only in the last endnote.

Modifications

If a provision of the republished law is affected by a current modification, the symbol $\boxed{\mathbf{M}}$ appears immediately before the provision heading. The text of the modifying provision appears in the endnotes. For the legal status of modifications, see *Legislation Act 2001*, section 95.

Penalties

The value of a penalty unit for an offence against this republished law at the republication date—

- (a) if the person charged is an individual—\$100; or
- (b) if the person charged is a corporation—\$500.

Amendments incorporated to 12 September 2001



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Australian Capital Territory

Royal Commissions Act 1991

An Act relating to royal commissions

Part 1 Preliminary

Section 1

Part 1 Preliminary

1 Short title

This Act may be cited as the Royal Commissions Act 1991.

3 Interpretation for Act

- (1) In this Act:
 - *Note* A definition applies except so far as the contrary intention appears (see *Legislation Act 2001*, s 155).

authorised person means a person or class of persons declared in writing by the chairperson to be an authorised person or authorised class of persons for this Act.

chairperson means the chairperson of a commission appointed under section 6(2) or (4).

chief police officer means the police officer who is responsible for the day-to-day administration and control of police services in the ACT.

commission means-

- (a) a royal commission appointed under section 5; and
- (b) in relation to an inquiry—the royal commission appointed to conduct that inquiry.

commissioner means-

- (a) in relation to a commission constituted by 1 person—that person; or
- (b) in relation to a commission constituted by 2 or more persons each of those persons.

judge means—

(a) a justice of the High Court; or

- (b) a judge of the Federal Court or Family Court; or
- (c) a judge of the Supreme Court; or
- (d) a judge of the Supreme Court of a State or the Northern Territory.

premises includes-

- (a) a building or other structure; and
- (b) an aircraft, vehicle or vessel; and
- (c) a place, whether enclosed or built on, or not.
- (2) In this Act, a reference to the *chairperson* of a commission is, in relation to a commission constituted by 1 person, a reference to that person.

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Royal Commissions Act 1991

Part 2 Royal commissions

Section 5

Part 2 Royal commissions

5 Appointment

- (1) The Executive may, in writing, appoint 1 or more persons as a royal commission to inquire into a matter specified in the instrument of appointment.
- (2) An appointment is a notifiable instrument.

Note A notifiable instrument must be notified under *Legislation Act 2001*.

6 Commissioners

- (1) A person shall not be appointed as a commissioner unless the person—
 - (a) is or has been a judge; or
 - (b) is a legal practitioner and has been enrolled as a legal practitioner for not less than 5 years.
- (2) Where a commission is constituted by 2 or more persons, the Executive shall appoint 1 of those persons to be the chairperson.
- (3) Where—
 - (a) a commission is constituted by 2 or more persons; and
 - (b) a commissioner dies, resigns or is removed from office under section 11;

the remaining commissioners shall constitute the commission.

- (4) Where—
 - (a) a commission is constituted by more than 2 persons; and
 - (b) the chairperson dies, resigns or is removed from office under section 11;

the Executive shall appoint 1 of the remaining commissioners to be the chairperson.

(5) The appointment of a commissioner is not invalid because of a defect or irregularity in connection with the commissioner's appointment.

7 Terms and conditions of appointment

A commissioner holds office on such terms and conditions in relation to matters not provided for by this Act as are determined in writing by the Executive.

9 Cessation of office

A commissioner ceases to hold office as a commissioner-

- (a) when the commission's report of its inquiry has been submitted to the Chief Minister in accordance with section 15; or
- (b) if section 22 applies—when the commission notifies the Chief Minister in accordance with that section that any outstanding matters have been finalised.

10 Resignation

A person may resign as a commissioner or as the chairperson by writing signed by the person and delivered to the Chief Minister.

11 Termination of appointment

The Executive may terminate the appointment of a commissioner for misbehaviour or physical or mental incapacity.

12 Staff

(1) The staff of a commission shall be public servants made available to the commission by the chief executive.

Part 2 Royal commissions

Section 12

(2) While a public servant is performing services for a commission, he or she shall perform those services in accordance with the directions of a commissioner, and not otherwise.

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Part 3 Inquiries

13 Terms of reference

- (1) The Executive may, in writing, determine the terms of reference that are to apply in relation to a matter the subject of an inquiry to be conducted by a commission.
- (2) If the Executive makes a determination under subsection (1), the commission must conduct the inquiry in accordance with the terms of reference.
- (3) A determination under subsection (1) is a notifiable instrument.

Note A notifiable instrument must be notified under the *Legislation Act 2001*.

14 Conduct

Except as otherwise provided by this Act, an inquiry shall be conducted in such manner as the commission determines.

15 Reports of commissions

- (1) After completing an inquiry, a commission shall—
 - (a) prepare a report of the inquiry; and
 - (b) submit the report to the Chief Minister.
- (2) A report shall be submitted to the Chief Minister—
 - (a) where the Executive has fixed a date for submission of the report—on or before that date; or
 - (b) where paragraph (a) does not apply—as soon as practicable after completion of the inquiry.
- (3) A commission may submit with its report a recommendation that, for the reasons specified in the recommendation, the report or part of the report should not be published.

Part 3 Inquiries

Section 16

(4) When submitting its report to the Chief Minister, a commission shall commit any documents or things (except documents or things required for the purpose of finalising matters under section 22) then in its possession to the custody of the Chief Minister for safekeeping.

16 Tabling reports

- (1) The Chief Minister may lay a copy of a report or part of a report submitted by a commission before the Legislative Assembly.
- (2) The Chief Minister may make a report or part of a report public whether or not the Legislative Assembly is sitting and whether or not the report or part has been laid before the Assembly.
- (3) Where a report or part of a report is made public by the Chief Minister before it is laid before the Legislative Assembly, the report or part attracts the same privileges and immunities as if the report or part had been laid before the Assembly.

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Part 4 Proceedings of commissions

Division 4.1 General

17 Determination of questions

- (1) A question arising before a commission constituted by 2 or more persons shall be decided—
 - (a) where the commission consists of more than 2 commissioners—in accordance with the opinion of a majority of the commissioners; or
 - (b) where the commission consists of 2 commissioners and those commissioners are divided in opinion—in accordance with the opinion of the chairperson.
- (2) Where, in relation to a question arising before a commission constituted by 2 or more persons, the commissioners are not unanimous in opinion, there shall, if a commissioner so requires, be recorded in the commission's report particulars of the opinions of the commissioners on that question.

18 Counsel assisting commissions

A commission may appoint a legal practitioner to assist the commission, either generally or in relation to a particular matter.

19 Protection of commissioners etc

- (1) A commissioner has, in the performance or exercise of any function or power as a commissioner in relation to an inquiry, the same protection and immunity as a judge of the Supreme Court in proceedings in that court.
- (2) A legal practitioner assisting a commission or appearing on a person's behalf at a hearing before a commission has the same

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Division 4.1	General
Section 20	

protection and immunity as a barrister has in appearing for a party in proceedings in the Supreme Court.

(3) Subject to this Act, a person summoned to attend or appearing before a commission as a witness has the same protection and is subject to the same liabilities as a witness in proceedings in the Supreme Court.

20 Nondisclosure of information by commissioners etc

- (1) This section applies to—
 - (a) a person who is or has been—
 - (i) a commissioner; or
 - (ii) a member of the staff of a commission; or
 - (iii) a legal practitioner assisting a commission; and
 - (b) any other person who has or has had access to information by virtue of that person's office or employment under this Act.
- (2) A person to whom this section applies shall not, either directly or indirectly, except in the performance or exercise of a function or power under this Act—
 - (a) make a record of, or divulge or communicate to any person, any information acquired by the firstmentioned person by virtue of that person's office or employment under this Act; or
 - (b) make use of any such information; or
 - (c) produce to any person, or permit any person to have access to, a document furnished under this Act.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

21 Disclosure of information by commissions

Where, in the course of an inquiry, a commission obtains information that relates or may relate to the commission of an

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Proceedings of commissions	Part 4
Evidence	Division 4.2
	Section 22

offence, or evidence of the commission of an offence, against a law of the Territory, the Commonwealth, a State or another Territory, the commission may, if in its opinion it is appropriate to do so, communicate the information or furnish the evidence to—

- (a) the Attorney-General or the appropriate Minister of State for the Commonwealth, a State or that other Territory; or
- (b) the chief police officer.

22 Outstanding matters

- (1) Where—
 - (a) a commission has submitted its report in accordance with section 15; and
 - (b) there are any outstanding matters connected with the performance by the commission of its functions under this Act;

the commission shall-

- (c) notify the Chief Minister that there are outstanding matters; and
- (d) for such time as is necessary, continue to exercise its powers under this Act for the purpose of finalising those matters.
- (2) When any outstanding matters have been finalised, the commission shall—
 - (a) notify the Chief Minister accordingly; and
 - (b) commit any documents or things still in its possession to the custody of the Chief Minister for safekeeping.

Division 4.2 Evidence

23 Procedure

In conducting its proceedings, a commission-

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Part 4	Proceedings of commissions
Division 4.3	Powers
Section 24	

- (a) is not bound by the rules of evidence but may inform itself of any matter in such manner as it thinks appropriate; and
- (b) may do whatever the commission considers necessary or expedient for the fair and expeditious conduct of the inquiry.

24 Admissibility of evidence

A statement or disclosure made, or a document or other thing produced, by a witness in the course of giving evidence before a commission, or any information, document or thing obtained as a direct or indirect consequence of the making of the statement or disclosure, or of the production of the firstmentioned document or thing, is not (except in proceedings for an offence against this Act) admissible in evidence against that witness in any civil or criminal proceedings.

Division 4.3 Powers

25 Search warrants

- (1) The chairperson may issue a search warrant where—
 - (a) the chairperson has reasonable grounds for suspecting that there may be, at that time or within the next following 24 hours, in or on any premises, a thing of a particular kind connected with a matter into which the commission is inquiring (a *thing of the relevant kind*); and
 - (b) the chairperson believes on reasonable grounds that, if a search warrant were not issued for the production of the thing, that thing might be concealed, lost, mutilated, destroyed or disposed of.
- (2) A search warrant shall authorise a police officer or an authorised person named in the warrant with such assistance, and by such force, as is necessary and reasonable—
 - (a) to enter the premises; and

- (b) to search the premises for things of the relevant kind; and
- (c) to seize any things of the relevant kind found in or on the premises; and
- (d) to deliver any thing so seized to the commission.
- (3) A search warrant shall—
 - (a) state the purpose for which it is issued; and
 - (b) specify particular hours during which the entry is authorised or state that the entry is authorised at any time of the day or night; and
 - (c) include a description of the kind of things in relation to which the powers under the warrant may be exercised; and
 - (d) specify the date, being a date not later than 1 month after the date of issue of the warrant, on which the warrant ceases to have effect.
- (4) A search warrant may be executed, in accordance with its terms, at any time during the period commencing on the date of issue of the warrant and ending at the expiration of the date specified for subsection (3) (d).
- (5) If, in the course of searching under a search warrant for a thing of a relevant kind—
 - (a) the person executing the warrant finds a thing that the person believes on reasonable grounds to be connected with the matter into which the commission is inquiring, although not of a kind specified in the warrant; and
 - (b) the person believes on reasonable grounds that it is necessary to seize that thing in order to prevent its being concealed, lost, mutilated, destroyed or disposed of;

the person may seize that thing and shall deliver the thing so seized to the commission.

Part 4	Proceedings of commissions
Division 4.3	Powers
Section 26	

- (6) A person executing a search warrant shall, on request by an occupant of the premises to which the warrant relates, show the warrant to that occupant.
- (7) A reference in subsection (1) to *the chairperson* includes a reference to a commissioner authorised by the chairperson to act under that subsection.

26 Inspection and retention of documents

- (1) A commission, a commissioner, a member of the staff of a commission or an authorised person may—
 - (a) inspect a document or other thing produced before, or delivered to, the commission; and
 - (b) retain possession of the document or thing for such period as is necessary for the purposes of the inquiry to which the document or thing relates; and
 - (c) in the case of a document produced before, or delivered to, the commission—make copies of, or take extracts from, such parts of the document as are relevant to a matter the subject of the inquiry.
- (2) Where a document is retained under subsection (1) (b)—
 - (a) the person otherwise entitled to possession of the document is entitled to be supplied, as soon as practicable, with a copy certified by a commissioner to be a true copy and the certified copy shall be received in all courts as evidence as if it were the original; and
 - (b) until the certified copy is supplied, the commission shall, at such times and places as it thinks appropriate, permit the person otherwise entitled to possession of the document, or a person authorised by that person, to inspect and make copies of, or take extracts from, the document.
- (3) Where the retention of a document or other thing by a commission ceases to be necessary for the purposes of an inquiry, the

Part 4	Proceedings of commissions
Division 4.4	Hearings
Section 27	

commission shall, if a person who appears to the commission to be entitled to the document or thing so requests, cause the document or thing to be delivered to the person.

27 Additional powers

A commission has power to do all things necessary or incidental to the performance of its functions.

Division 4.4 Hearings

28 Power to hold

- (1) For the purposes of conducting an inquiry, a commission may hold hearings.
- (2) Subject to subsection (3), a hearing shall be in public.
- (3) Where a commission is satisfied that it is desirable to do so because of the confidential nature of any evidence or matter, or for any other reason, the commission may—
 - (a) direct that a hearing or part of a hearing shall take place in private and give directions as to the persons who may be present; and
 - (b) give directions prohibiting or restricting the publication of evidence given at a hearing (whether in public or private) or of matters contained in documents lodged with, or received in evidence by, the commission; and
 - (c) give directions prohibiting or restricting the disclosure to some or all of the persons present at a hearing of evidence given before, or the contents of a document lodged with or received in evidence by, the commission.
- (4) In considering whether to give a direction under subsection (3), a commission shall take as the basis of its consideration the principle that it is desirable that hearings be in public and that evidence given before, or the contents of documents lodged with or received in

Part 4	Proceedings of commissions
Division 4.4	Hearings
Section 29	

evidence by, the commission should be made available to the public and to all persons present at the hearing, but shall pay due regard to any reasons given to the commission why the hearing should be held in private or why publication or disclosure of the evidence or the matter contained in the document should be prohibited or restricted.

29 Person presiding

The chairperson shall preside at a hearing.

30 Conduct

Except as otherwise provided by this Act, the procedure at a hearing shall be determined by the commission.

31 Appearance and representation

- (1) At a hearing—
 - (a) a person summoned to attend or appearing before the commission as a witness may be represented by a legal practitioner; and
 - (b) any other person who, in the opinion of the commission, has a sufficient interest in the inquiry may appear and be represented by a legal practitioner.
- (2) In subsection (1) (b):

person includes an unincorporated association.

32 Presence of persons at private hearings

Where a hearing is being held in private, a person shall not be present at the hearing unless the person is—

- (a) a commissioner; or
- (b) a member of the staff of the commission directed to be present; or
- (c) a legal practitioner assisting the commission; or

- (d) giving evidence before the commission; or
- (e) the legal practitioner representing the person giving evidence; or
- (f) entitled under a direction under section 28 (3) (a) to be present.

33 Examination of witnesses

At a hearing-

- (a) a legal practitioner assisting the commission; or
- (b) any other person present who is permitted by the chairperson to do so;

may, so far as the commission thinks appropriate, examine or crossexamine a witness on any matter that the commission considers relevant to its inquiry.

34 Power to summon witnesses and take evidence

- (1) For the purposes of a hearing before a commission, the chairperson, or a commissioner authorised by the chairperson, may summon a person to appear before the commission—
 - (a) on a date specified in the summons to produce the documents and other things referred to in the summons; or
 - (b) at the hearing—
 - (i) to give evidence; or
 - (ii) to give evidence and produce the documents and other things referred to in the summons.
- (2) A person shall be taken to have complied with a summons of the kind referred to in subsection (1) (a) if the person delivers the documents and things to the commission before the date specified in the summons.

Part 4	Proceedings of commissions
Division 4.4	Hearings
Section 34A	

- (3) A summons must be served on a person in the way prescribed under the regulations.
 - *Note* If a form is approved under s 51 (Approved forms) for a summons, the form must be used.
- (4) At a hearing, the commission may take evidence on oath or affirmation and, for that purpose—
 - (a) a commissioner may require a witness at the hearing either to take an oath or to make an affirmation; and
 - (b) a commissioner or authorised person may administer an oath or affirmation to a witness at the hearing.
- (5) At a hearing, the chairperson may—
 - (a) require a witness to answer a question put to the witness; and
 - (b) require a person appearing at the hearing under a summons to produce a document or other thing specified in the summons.

34A Appearance by audiovisual or audio links

- This section applies where, in relation to a hearing or a part of a hearing (*the relevant hearing*), a commission has given a direction under the *Evidence (Miscellaneous Provisions) Act 1991*, section 18 (1) or 30 (1).
- (2) Where this section applies a person who, in a relevant hearing—
 - (a) is required or entitled to appear personally, whether as a party or as a witness; or
 - (b) is entitled to appear for another person;

may appear in that hearing and participate or give evidence, as the case requires, in accordance with the direction.

(3) A person who appears in a relevant hearing in accordance with this section shall be taken to be before the commission.

Proceedings of commissions	Part 4
Hearings	Division 4.4
	Section 35

35 Apprehension of witnesses failing to appear

- (1) If a person served with a summons to appear before a commission as a witness fails to appear or attend under the summons, the chairperson may, on proof of the service of the summons, issue a warrant for the apprehension of the person.
- (2) A warrant authorises—
 - (a) the apprehension of the witness; and
 - (b) the bringing of the witness before the commission; and
 - (c) the detention of the witness in custody for that purpose until the witness is released by order of the chairperson.
- (3) A warrant may be executed by—
 - (a) a police officer; or
 - (b) a member of the police force of a State or the Northern Territory; or
 - (c) the person to whom it is addressed.
- (4) The person executing a warrant may, with such assistance, and by such force, as is necessary and reasonable, enter any premises for the purpose of executing the warrant.
- (5) The apprehension of a witness under this section does not relieve the witness from any liability incurred by reason of noncompliance by the witness with the summons.
- (6) Unless the warrant specifies otherwise, a police officer may cause the witness to be brought before the commission by an escort acting on behalf of the officer under the *Custodial Escorts Act 1998*.

Part 5 Offences

Section 35A

Part 5 Offences

35A Obstruction of authorised persons

A person shall not, without reasonable excuse, obstruct or hinder a police officer or an authorised person in the exercise of his or her powers under section 25.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

36 Failure of witnesses to attend or produce documents

- (1) A person served with a summons to appear as a witness at a hearing before a commission shall not, without reasonable excuse—
 - (a) fail to appear before the commission as required by the summons; or
 - (b) fail to attend from day-to-day unless excused, or released from further attendance, by a commissioner.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

- (2) A person shall not, without reasonable excuse, refuse or fail to produce a document or other thing that the person was required to produce—
 - (a) by a summons under this Act served on the person; or
 - (b) if the person appears as a witness at a hearing before a commission—by the chairperson.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

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Section 37

- (3) It is a defence to a prosecution for an offence against subsection (2) that the document or other thing was not relevant to the matter into which the commission was inquiring.
- (4) It is not a reasonable excuse for subsection (2) for a person to refuse or fail to produce a document or other thing on the ground that the production of the document or thing might tend to incriminate the person.

37 Refusal to be sworn or give evidence

- (1) A person appearing as a witness at a hearing before a commission shall not, without reasonable excuse, refuse or fail—
 - (a) to comply with a requirement under section 34 (4) (a) to take an oath or make an affirmation; or
 - (b) to answer a question that the person is required by the chairperson to answer.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

- (2) Where a person has on any day done or omitted to do something, being an act or omission that constitutes an offence against subsection (1), and the person does or omits to do the same thing at a hearing of the commission held on some other day, each such act or omission constitutes a separate offence.
- (3) It is not a reasonable excuse for subsection (1) (b) for a person to refuse or fail to answer a question on the ground that the answer to the question might tend to incriminate the person.

38 False evidence

A person shall not, at a hearing before a commission, knowingly give evidence that is false or misleading in a material particular.

Maximum penalty: 500 penalty units, imprisonment for 5 years or both.

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Part 5 Offences

39 Improper dealings with documents

A person, knowing or having reasonable grounds for believing that a document or other thing is or may be required in evidence before a commission, shall not wilfully—

- (a) conceal, mutilate, destroy or alter the document or other thing; or
- (b) render the document or other thing incapable of identification; or
- (c) in the case of a document—render it illegible or indecipherable.

Maximum penalty: 200 penalty units, imprisonment for 2 years or both.

40 Intimidation or dismissal of witnesses

- (1) A person shall not use, cause, inflict or procure any violence, punishment, damage, loss or disadvantage on or to a person—
 - (a) because the person appeared or is to appear before a commission as a witness or under a summons or warrant; or
 - (b) because of any evidence given, or any document or other thing produced, by the person before a commission; or
 - (c) because of anything that was seized or delivered to a commission under a search warrant.

Maximum penalty: 500 penalty units, imprisonment for 5 years or both.

- (2) An employer shall not dismiss an employee from employment or prejudice an employee in employment—
 - (a) because the employee appeared or is to appear before a commission as a witness or under a summons or warrant; or

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- (b) because of any evidence given, or any document or other thing produced, by the employee before a commission; or
- (c) because of anything that was seized or delivered to a commission under a search warrant.

Maximum penalty: 500 penalty units, imprisonment for 5 years or both.

(3) If all the elements of an offence against subsection (2) other than the reason for the employer's action are proved, the onus of proving that the dismissal or prejudice was not because the employee appeared or was to appear as a witness or gave evidence is on the employer.

41 Preventing witnesses from attending

A person shall not wilfully prevent a person who has been summoned to attend before a commission—

- (a) from so attending; or
- (b) from answering a question that the person is required by the chairperson to answer; or
- (c) from producing a document or other thing referred to in the summons.

Maximum penalty: 100 penalty units, imprisonment for 1 year or both.

42 Bribery of witnesses

A person shall not-

(a) give, confer or procure, or promise or offer to give, confer or procure any property or benefit of any kind to, on or for, any person on any agreement or understanding that any person called or to be called as a witness before a commission will give false testimony or withhold true testimony; or

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Section 43

- (b) induce a person called or to be called as a witness before a commission to give false testimony or to withhold true testimony; or
- (c) ask for, receive or obtain, or agree to receive or obtain, any property or benefit of any kind, whether for the person or for another person, on any agreement or understanding that any person called or to be called as a witness before a commission will give false testimony or withhold true testimony.

Maximum penalty: 500 penalty units, imprisonment for 5 years or both.

43 Fraud on witnesses

A person shall not practise any fraud or deceit, or knowingly make or exhibit any false statement, representation, token or writing, to any person called or to be called as a witness before a commission with intent to affect the testimony of that person as a witness.

Maximum penalty: 200 penalty units, imprisonment for 2 years or both.

44 Contempt of commissions

A person shall not—

- (a) wilfully insult or disturb a commission; or
- (b) wilfully interrupt the proceedings of a commission; or
- (c) use insulting language towards a commission; or
- (d) make a statement that is false and defamatory of a commission; or
- (e) commit a wilful contempt of a commission.

Maximum penalty: 100 penalty units, imprisonment for 1 year or both.

Section 45

45 False representation

(1) A person shall not falsely represent himself or herself to be an officer of a commission.

Maximum penalty: 100 penalty units, imprisonment for 1 year or both.

(2) In subsection (1):

officer of a commission means-

- (a) a commissioner; or
- (b) a member of the staff of a commission; or
- (c) a legal practitioner assisting a commission; or
- (d) an authorised person.

46 Dealing with certain offences summarily

- (1) Notwithstanding that an offence against section 38 or 39 is an indictable offence, proceedings in respect of such an offence may be heard and determined by a court of summary jurisdiction where—
 - (a) the court is satisfied that it is proper to do so; and
 - (b) the defendant and prosecution both consent to the offence being so dealt with.
- (2) Where a person is convicted of an offence that has been dealt with under subsection (1), the penalty that the court may impose is a fine of 100 penalty units, imprisonment for 1 year or both.

Part 6 Miscellaneous

Section 47

Part 6 Miscellaneous

47 Protection of certain officers

A person who is or has been-

- (a) a public servant; or
- (b) a person acting under the direction of a commissioner;

is not liable, personally, to an action or other proceeding for or in relation to an act done or omitted to be done in good faith in performance or exercise or purported performance or exercise of any function, power or authority conferred on the person in that capacity for this Act.

48 No proceedings against commissions

No proceedings for an injunction, declaration or writ of mandamus, prohibition or certiorari shall be brought against a commission.

49 Publication of proceedings protected

No action or proceeding, civil or criminal, lies against a person in respect of the publication of a fair and accurate report of the proceedings of a hearing before a commission (except a publication in contravention of a direction under section 28 (3)).

50 Reimbursement of expenses of witnesses

A witness appearing before a commission is entitled to be paid by the Territory in respect of the expenses of the attendance of the witness an amount authorised in accordance with the Supreme Court scale of costs.

51 Approved forms

(1) The Minister may, in writing, approve forms for this Act.

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- (2) If the Minister approves a form for a particular purpose, the approved form must be used for that purpose.
- (3) An approved form is a notifiable instrument.
 - *Note* A notifiable instrument must be notified under the *Legislation Act 2001*.

52 Regulation-making power

The Executive may make regulations for this Act.

Note Regulations must be notified, and presented to the Legislative Assembly, under the *Legislation Act 2001*.

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1 About the endnotes

Endnotes

1 About the endnotes

Amending and modifying laws are annotated in the legislation history and the amendment history. Current modifications are not included in the republished law but are set out in the endnotes.

Not all editorial amendments made under the *Legislation Act 2001*, part 11.3 are annotated in the amendment history. Full details of any amendments can be obtained from the Parliamentary Counsel's Office.

Uncommenced amending laws are listed in the legislation history and the amendment history. These details are underlined. Uncommenced provisions and amendments are not included in the republished law but are set out in the last endnotes.

If all the provisions of the law have been renumbered, a table of renumbered provisions gives details of previous and current numbering.

The endnotes also include a table of earlier republications.

If the republished law includes penalties, current information about penalty unit values appears on the republication inside front cover.

2 Abbreviation key

am = amended	ord = ordinance
amdt = amendment	orig = original
ch = chapter	p = page
cl = clause	par = paragraph
def = definition	pres = present
dict = dictionary	prev = previous
disallowed = disallowed by the Legislative	(prev) = previously
Assembly	prov = provision
div = division	pt = part
exp = expires/expired	r = rule/subrule
Gaz = Gazette	reg = regulation/subregulation
hdg = heading	renum = renumbered
ins = inserted/added	reloc = relocated
LA = Legislation Act 2001	R[X] = Republication No
LR = legislation register	s = section/subsection
LRA = Legislation (Republication) Act 1996	sch = schedule
mod = modified / modification	sdiv = subdivision
No = number	sub = substituted
o = order	SL = Subordinate Law
om = omitted/repealed	<u>underlining</u> = whole or part not commenced

Royal Commissions Act 1991

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3 Legislation history

Royal Commissions Act 1991 No 1

notified 1 March 1991 (Gaz 1991 No S7) s 1, s 2 commenced 1 March 1991 (s 2 (1)) remainder commenced 1 May 1991 (s 2 (2) and Gaz 1991 No 16)

as amended by

Act Revision (Position of Crown) Act 1993 No 44 sch 2

notified 27 August 1993 (Gaz 1993 No S165) commenced 27 August 1993 (s 2)

Judicial Commissions (Consequential Amendments) Act 1994 No 10 s 10

notified 14 March 1994 (Gaz 1994 No S44) commenced 14 March 1994 (s 2)

Public Sector Management (Consequential and Transitional Provisions) Act 1994 No 38 sch 1 pt 71

notified 30 June 1994 (Gaz 1994 No S121)

s 1, s 2 commenced 30 June 1994 (s 2 (1))

sch 1, pt 71 commenced 1 July 1994 (s 2 (2) and Gaz 1994 No S142)

Remuneration Tribunal (Consequential Amendments) Act 1997 No 41 sch 1

notified 19 September 1997 (Gaz 1997 No S264)

s 1, s 2 commenced 19 September 1997 (s 2 (1))

sch 1 commenced 23 September 1997 (s 2 (2) and Gaz 1997 No S280)

Legal Practitioners (Consequential Amendments) 1997 No 96 sch 1

notified 1 December 1997 (Gaz 1997 No S380) s 1, s 2 commenced 1 December 1997 (s 2 (1)) sch 1 commenced 1 June 1998 (s 2 (2))

Statute Law Revision (Penalties) Act 1998 No 54 sch

notified 27 November 1998 (Gaz 1997 No S207) s 1, s 2 commenced 27 November 1998 (s 2 (1)) sch commenced 1 June 1998 (s 2 (2) and Gaz 1998 No 49)

4 Amendment history

Custodial Escorts (Consequential Provisions) Act 1998 No 67 pt 13

notified 23 December 1998 (Gaz 1998 No S212)

s 1, s 2 commenced 23 December 1998 (s 2 (1))

pt 13 commenced 23 December 1998 (s 2 (2) and Gaz 1998 No 51)

Courts and Tribunals (Audio Visual and Audio Linking) Act 1999 No 22 pt 13

notified 14 April 1999 (Gaz 1999 No S16) s 1, s 2 commenced 14 April 1999 (s 2 (1)) pt 13 commenced 1 September 1999 (s 2 (2) and Gaz 1999 No 35)

Justice and Community Safety Legislation Amendment Act 2000 (No 3) No 17 sch 1

notified 1 June 2000 (Gaz 1997 No 22) commenced 1 June 2000 (s (2))

Legislation (Consequential Amendments) Act 2001 No 44 pt 352

notified 26 July 2001 (Gaz 2001 No 30) s 1, s 2 commenced 26 July 2001 (IA s 10B) pt 352 commenced 12 September 2001 (s 2 and Gaz 2001 No S65)

4 Amendment history

Commencement s 2	om 2001 No 44 amdt 1.3827			
Interpretation for s 3	Act def <i>legal practitioner</i> om 1997 No 96 sch 1			
Act binds Crown s 4	om 1993 No 44 sch 2			
Appointment s 5	am 2001 No 44 amdts 1.3828-1.3830			
Remuneration an s 8	d allowances am 1994 No 10 s 10 om 1997 No 41 sch 1			
Staff s 12	am 1994 No 38 sch 1 pt 71			
Terms of reference				
s 13	am 2001 No 44 amdt 1.3831, amdt 1. 3832			
Reports of commissions				
s 15	am 1994 No 10 s 10			

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Amendment history

4

General div 4.1 hda (prev pt 4 div 1 hdg) renum R3 LA **Counsel assisting commissions** am 1997 No 96 sch 1 s 18 Nondisclosure of information by commissioners etc s 20 am 1997 No 96 sch 1; 1998 No 54 sch **Outstanding matters** am 1994 No 10 s 10 s 22 Evidence (prev pt 4 div 2 hdg) renum R3 LA div 4.2 hdg **Powers** div 4.3 hdg (prev pt 4 div 3 hdg) renum R3 LA Search warrants s 25 am 1994 No 10 s 10 Hearings (prev pt 4 div 4 hdg) renum R3 LA div 4.4 hdg Presence of persons at private hearings am 1997 No 96 sch 1 s 32 **Examination of witnesses** s 33 am 1997 No 96 sch 1 Power to summon witnesses and take evidence am 1994 No 10 s 10; 2001 No 44 amdt 1.3833 s 34 Appearance by audiovisual or audio links s 34A ins 1999 No 22 s 36 am 2000 No 17 sch 1 Apprehension of witnesses failing to appear s 35 am 1998 No 67 s 43 **Obstruction of authorised persons** s 35A ins 1994 No 10 s 10 am 1998 No 54 sch Failure of witnesses to attend or produce documents am 1998 No 54 sch s 36 Refusal to be sworn or give evidence am 1998 No 54 sch s 37 **False evidence** am 1998 No 54 sch s 38 Improper dealings with documents am 1998 No 54 sch s 39

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5 Earlier republications

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Intimidation or dismissal of witnesses
                am 1994 No 10 s 10; 1998 No 54 sch
s 40
Preventing witnesses from attending
                am 1998 No 54 sch
s 41
Bribery of witnesses
s 42
                 am 1998 No 54 sch
Fraud on witnesses
s 43
                am 1998 No 54 sch
Contempt of commissions
s 44
                am 1998 No 54 sch
False representation
                am 1997 No 96 sch 1; 1998 No 54 sch
s 45
Dealing with certain offences summarily
s 46
                am 1998 No 54 sch
Publication of proceedings protected
                am 1994 No 10 s 10
s 49
Approved forms
s 51
                 sub 2001 No 44 amdt 1.3834
Regulation-making power
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s 52 ins 2001 No 44 amdt 1.3834

5 Earlier republications

Some earlier republications were not numbered. The number in column 1 refers to the publication order.

Since 12 September 2001 every authorised republication has been published in electronic pdf format on the ACT legislation register. A selection of authorised republications have also been published in printed format. These republications are marked with an asterisk (*) in column 1. Except for the footer, electronic and printed versions of an authorised republication are identical.

Republication No	Amendments to	Republication date
1	Act 1994 No 38	28 February 1995
2	Act 1991 No 22	1 September 1999

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Authorised when accessed at www.legislation.act.gov.au or in authorised printed form

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