



Australian Capital Territory

# **Royal Commissions Act 1991**

**A1991-1**

**Republication No 11**

**Effective: 24 November 2006 – 1 November 2010**

Republication date: 24 November 2006

Last amendment made by A2006-42  
(republication for commenced expiry)

Authorised by the ACT Parliamentary Counsel

## About this republication

### The republished law

This is a republication of the *Royal Commissions Act 1991* (including any amendment made under the *Legislation Act 2001*, part 11.3 (Editorial changes)) as in force on 24 November 2006. It also includes any amendment, repeal or expiry affecting the republished law to 24 November 2006.

The legislation history and amendment history of the republished law are set out in endnotes 3 and 4.

### Kinds of republications

The Parliamentary Counsel's Office prepares 2 kinds of republications of ACT laws (see the ACT legislation register at [www.legislation.act.gov.au](http://www.legislation.act.gov.au)):

- authorised republications to which the *Legislation Act 2001* applies
- unauthorised republications.

The status of this republication appears on the bottom of each page.

### Editorial changes

The *Legislation Act 2001*, part 11.3 authorises the Parliamentary Counsel to make editorial amendments and other changes of a formal nature when preparing a law for republication. Editorial changes do not change the effect of the law, but have effect as if they had been made by an Act commencing on the republication date (see *Legislation Act 2001*, s 115 and s 117). The changes are made if the Parliamentary Counsel considers they are desirable to bring the law into line, or more closely into line, with current legislative drafting practice.

This republication does not include amendments made under part 11.3 (see endnote 1).

### Uncommenced provisions and amendments

If a provision of the republished law has not commenced or is affected by an uncommenced amendment, the symbol **U** appears immediately before the provision heading. The text of the uncommenced provision or amendment appears only in the last endnote.

### Modifications

If a provision of the republished law is affected by a current modification, the symbol **M** appears immediately before the provision heading. The text of the modifying provision appears in the endnotes. For the legal status of modifications, see *Legislation Act 2001*, section 95.

### Penalties

The value of a penalty unit for an offence against this republished law at the republication date is—

- (a) if the person charged is an individual—\$100; or
- (b) if the person charged is a corporation—\$500.



Australian Capital Territory

# Royal Commissions Act 1991

## Contents

---

	Page
<b>Part 1</b>	<b>Preliminary</b>
1	Name of Act 2
2	Dictionary 2
3	Notes 2
4	Offences against Act—application of Criminal Code etc 2
<b>Part 2</b>	<b>Royal commissions</b>
5	Appointment of royal commission 3
6	Commissioners 3
7	Terms and conditions of appointment 4
9	Cessation of office 4
11	Termination of appointment 4
12	Staff 4

---

R11  
24/11/06

Royal Commissions Act 1991  
Effective: 24/11/06-01/11/10

contents 1

	Page
<b>Part 3                      Inquiries</b>	
13            Terms of reference	5
14            Conduct of inquiry	5
15            Reports of commissions	5
16            Presenting reports	6
16A          Chief Minister to explain non-presentation of report	6
<b>Part 4                      Proceedings of commissions</b>	
<b>Division 4.1              General</b>	
17            Determination of questions	8
18            Counsel assisting commissions	8
19            Protection of commissioners etc	8
20            Nondisclosure of information by commissioners etc	9
21            Disclosure of information by commissions	10
22            Outstanding matters	10
<b>Division 4.2              Evidence</b>	
23            Procedure	11
24            Privileges against selfincrimination and exposure to civil penalty	11
<b>Division 4.3              Powers</b>	
25            Search warrants	12
26            Inspection and retention of documents	14
<b>Division 4.4              Hearings</b>	
28            Power to hold	15
29            Person presiding	16
30            Conduct of hearing	16
31            Appearance and representation	16
32            Presence of people at private hearings	16
33            Examination of witnesses	17
34            Powers in relation to witnesses etc	17
34A          Appearance by audiovisual or audio links	18
35            Apprehension of witnesses failing to appear	18
35A          Proposed adverse comments in reports	19

---

	Page
<b>Part 5</b>	
<b>Miscellaneous</b>	
45 Application of Criminal Code, ch 7	21
46 Contempt of commission	21
47 Protection of certain officers	21
48 No proceeding against commission	21
49 Publication of published proceedings, reports and comments protected	22
50 Reimbursement of expenses of witnesses	22
51 Approved forms	22
52 Regulation-making power	23
 <b>Dictionary</b>	 24
 <b>Endnotes</b>	
1 About the endnotes	26
2 Abbreviation key	26
3 Legislation history	27
4 Amendment history	29
5 Earlier republications	34





Australian Capital Territory

# Royal Commissions Act 1991

---

An Act relating to royal commissions

---

## Part 1 Preliminary

### 1 Name of Act

This Act is the *Royal Commissions Act 1991*.

### 2 Dictionary

The dictionary at the end of this Act is part of this Act.

*Note 1* The dictionary at the end of this Act defines certain terms used in this Act.

*Note 2* A definition in the dictionary applies to the entire Act unless the definition, or another provision of the Act, provides otherwise or the contrary intention otherwise appears (see Legislation Act, s 155 and s 156 (1)).

### 3 Notes

A note included in this Act is explanatory and is not part of this Act.

*Note* See the Legislation Act, s 127 (1), (4) and (5) for the legal status of notes.

### 4 Offences against Act—application of Criminal Code etc

Other legislation applies in relation to offences against this Act.

*Note 1 Criminal Code*

The Criminal Code, ch 2 applies to an offence against this Act, pt 5 (see Code, pt 2.1).

The chapter sets out the general principles of criminal responsibility (including burdens of proof and general defences), and defines terms used for offences to which the Code applies (eg **conduct**, **intention**, **recklessness** and **strict liability**).

*Note 2 Penalty units*

The Legislation Act, s 133 deals with the meaning of offence penalties that are expressed in penalty units.

## Part 2                      Royal commissions

### 5                      Appointment of royal commission

- (1) The Executive may appoint 1 or more people as a royal commission to inquire into a matter stated in the instrument of appointment.

*Note*            For the making of appointments, see the Legislation Act, pt 19.3.

- (2) An appointment is a notifiable instrument.

*Note*            A notifiable instrument must be notified under the Legislation Act.

### 6                      Commissioners

- (1) A person must not be appointed as a commissioner unless the person—

- (a) is or has been a judge; or
- (b) is a lawyer and has been a lawyer for at least 5 years.

- (2) If a commission is constituted by 2 or more people, the Executive must appoint 1 of those people to be the chairperson.

- (3) If—

- (a) a commission is constituted by 2 or more people; and
- (b) a commissioner dies, resigns or is removed from office under section 11;

the remaining commissioners constitute the commission.

- (4) If—

- (a) a commission is constituted by more than 2 people; and

- (b) the chairperson dies, resigns or is removed from office under section 11;

the Executive must appoint 1 of the remaining commissioners to be the chairperson.

## **7 Terms and conditions of appointment**

A commissioner holds office on the terms and conditions in relation to matters not provided for by this Act as are determined in writing by the Executive.

## **9 Cessation of office**

A commissioner ceases to hold office as a commissioner—

- (a) when the commission's report of its inquiry has been submitted to the Chief Minister in accordance with section 15; or
- (b) if section 22 applies—when the commission notifies the Chief Minister in accordance with that section that any outstanding matters have been finalised.

*Note* A commissioner's appointment also ends if the person resigns (see Legislation Act, s 210).

## **11 Termination of appointment**

The Executive may terminate the appointment of a commissioner for misbehaviour or physical or mental incapacity.

## **12 Staff**

- (1) The staff of a commission must be public servants made available to the commission by the chief executive.
- (2) While a public servant is performing services for a commission, he or she must perform those services in accordance with the directions of a commissioner, and not otherwise.

## Part 3                      Inquiries

### 13                      Terms of reference

- (1) The Executive may, in writing, determine the terms of reference that are to apply in relation to a matter the subject of an inquiry to be conducted by a commission.
- (2) If the Executive makes a determination under subsection (1), the commission must conduct the inquiry in accordance with the terms of reference.
- (3) A determination under subsection (1) is a notifiable instrument.

*Note*            A notifiable instrument must be notified under the Legislation Act.

### 14                      Conduct of inquiry

Except as otherwise provided by this Act, an inquiry may be conducted in the way the commission decides.

### 15                      Reports of commissions

- (1) After completing an inquiry, a commission must—
  - (a) prepare a report of the inquiry; and
  - (b) submit the report to the Chief Minister.
- (2) A report must be submitted to the Chief Minister—
  - (a) where the Executive has fixed a date for submission of the report—on or before that date; or
  - (b) where paragraph (a) does not apply—as soon as practicable after completion of the inquiry.
- (3) A commission may submit with its report a recommendation that, for the reasons specified in the recommendation, the report or part of the report should not be published.

- (4) When submitting its report to the Chief Minister, a commission must commit any documents or things (except documents or things required for the purpose of finalising matters under section 22) then in its possession to the custody of the Chief Minister for safekeeping.

## **16                      Presenting reports**

- (1) The Chief Minister may present a copy of a report or part of a report submitted by a commission to the Legislative Assembly.
- (2) The Chief Minister may make a report or part of a report public whether or not the Legislative Assembly is sitting and whether or not the report or part has been presented to the Assembly.
- (3) The Chief Minister is not civilly or criminally liable in relation to the publication of a report or part of a report.

## **16A                    Chief Minister to explain non-presentation of report**

- (1) This section applies if—
  - (a) a commission submits a report to the Chief Minister under section 16; and
  - (b) the Chief Minister does not present a copy of the report to the Legislative Assembly within the reporting period.
- (2) On the next sitting day after the end of the reporting period, the Chief Minister must present to the Legislative Assembly a written statement explaining why a copy of the report was not presented within the reporting period.
- (3) In this section:  
*reporting period*, for a report, means the shorter of the following periods:
  - (a) either—

- (i) if there is a sitting day within 1 month after the day the report is submitted by the commission to the Chief Minister—1 month after the day the report is submitted; or
  - (ii) if there is no sitting day within 1 month after the day the report is submitted by the commission to the Chief Minister—the period ending on the 1st sitting day after the report is submitted;
- (b) the period ending on the 2nd last sitting day before the polling day for the next general election of members of the Legislative Assembly.

## **Part 4 Proceedings of commissions**

### **Division 4.1 General**

#### **17 Determination of questions**

- (1) A question arising before a commission constituted by 2 or more people must be decided—
  - (a) if the commission consists of more than 2 commissioners—in accordance with the opinion of a majority of the commissioners; or
  - (b) if the commission consists of 2 commissioners and those commissioners are divided in opinion—in accordance with the opinion of the chairperson.
- (2) If, in relation to a question arising before a commission constituted by 2 or more people, the commissioners are not unanimous in opinion, there must, if a commissioner so requires, be recorded in the commission's report particulars of the opinions of the commissioners on that question.

#### **18 Counsel assisting commissions**

A commission may appoint a lawyer to assist the commission, either generally or in relation to a particular matter.

#### **19 Protection of commissioners etc**

- (1) A commissioner has, in the exercise of any function as a commissioner in relation to an inquiry, the same protection and immunity as a judge of the Supreme Court in proceedings in that court.

- (2) A lawyer assisting a commission or appearing on a person's behalf at a hearing before a commission has the same protection and immunity as a barrister has in appearing for a party in proceedings in the Supreme Court.
- (3) Subject to this Act, a person subpoenaed to attend or appearing before a commission as a witness has the same protection and is subject to the same liabilities as a witness in proceedings in the Supreme Court.

## **20            Nondisclosure of information by commissioners etc**

- (1) This section applies to—
  - (a) a person who is or has been—
    - (i) a commissioner; or
    - (ii) a member of the staff of a commission; or
    - (iii) a lawyer assisting a commission; and
  - (b) any other person who has or has had access to information by virtue of that person's office or employment under this Act.
- (2) A person to whom this section applies must not, either directly or indirectly, except in the exercise of a function under this Act—
  - (a) make a record of, or divulge or communicate to any person, any information acquired by the firstmentioned person by virtue of that person's office or employment under this Act; or
  - (b) make use of any such information; or
  - (c) produce to any person, or permit any person to have access to, a document provided under this Act.

Maximum penalty: 50 penalty units, imprisonment for 6 months or both.

**21 Disclosure of information by commissions**

If, in the course of an inquiry, a commission obtains information that relates or may relate to the commission of an offence, or evidence of the commission of an offence, against a law of the Territory, the Commonwealth, a State or another Territory, the commission may, if in its opinion it is appropriate to do so, communicate the information or give the evidence to—

- (a) the Attorney-General or the appropriate Minister of State for the Commonwealth, a State or that other Territory; or
- (b) the chief police officer.

**22 Outstanding matters**

(1) If—

- (a) a commission has submitted its report in accordance with section 15; and
- (b) there are any outstanding matters connected with the exercise by the commission of its functions under this Act;

the commission must—

- (c) notify the Chief Minister that there are outstanding matters; and
- (d) for such time as is necessary, continue to exercise its powers under this Act for the purpose of finalising those matters.

(2) When any outstanding matters have been finalised, the commission must—

- (a) notify the Chief Minister accordingly; and
- (b) commit any documents or things still in its possession to the custody of the Chief Minister for safekeeping.

---

## **Division 4.2                      Evidence**

### **23                      Procedure**

In conducting its proceedings, a commission—

- (a) must comply with the rules of natural justice; and
- (b) is not bound by the rules of evidence but may inform itself of anything in the way it considers appropriate; and
- (c) may do whatever it considers necessary or convenient for the fair and prompt conduct of the inquiry.

### **24                      Privileges against selfincrimination and exposure to civil penalty**

- (1) This section applies if a person is required under section 34 (1) or (3) to—
  - (a) produce a document or other thing; or
  - (b) answer a question.
- (2) The person cannot rely on the common law privileges against selfincrimination and exposure to the imposition of a civil penalty to refuse to produce the document or other thing or answer the question.

*Note*            The Legislation Act, s 171 deals with client legal privilege.

- (3) However, any information, document or other thing obtained, directly or indirectly, because of the producing of the document or other thing, or the answering of the question, is not admissible in evidence against the person in a civil or criminal proceeding, other than a proceeding for—
  - (a) an offence in relation to the falsity or the misleading nature of the answer, document or information; or

- (b) an offence against the Criminal Code, chapter 7 (Administration of justice offences).

## Division 4.3 Powers

*Note* A provision of a law that gives an entity (including a person) a function also gives the entity powers necessary and convenient to exercise the function (see Legislation Act, s 196 and dict, pt 1, def *entity*).

### 25 Search warrants

- (1) The chairperson may issue a search warrant if—
- (a) the chairperson has reasonable grounds for suspecting that there may be, at that time or within the next following 24 hours, in or on any premises, a thing of a particular kind connected with a matter into which the commission is inquiring (a *thing of the relevant kind*); and
  - (b) the chairperson believes on reasonable grounds that, if a search warrant were not issued for the production of the thing, that thing might be concealed, lost, mutilated, destroyed or disposed of.
- (2) A search warrant must authorise a police officer or an authorised person named in the warrant with such assistance, and by such force, as is necessary and reasonable—
- (a) to enter the premises; and
  - (b) to search the premises for things of the relevant kind; and
  - (c) to seize any things of the relevant kind found in or on the premises; and
  - (d) to deliver any thing so seized to the commission.
- (3) A search warrant must—
- (a) state the purpose for which it is issued; and

- (b) specify particular hours during which the entry is authorised or state that the entry is authorised at any time of the day or night; and
  - (c) include a description of the kind of things in relation to which the powers under the warrant may be exercised; and
  - (d) specify the date, being a date not later than 1 month after the date of issue of the warrant, on which the warrant ceases to have effect.
- (4) A search warrant may be executed, in accordance with its terms, at any time during the period commencing on the date of issue of the warrant and ending at the end of the date specified for subsection (3) (d).
- (5) If, in the course of searching under a search warrant for a thing of a relevant kind—
- (a) the person executing the warrant finds a thing that the person believes on reasonable grounds to be connected with the matter into which the commission is inquiring, although not of a kind specified in the warrant; and
  - (b) the person believes on reasonable grounds that it is necessary to seize that thing in order to prevent its being concealed, lost, mutilated, destroyed or disposed of;
- the person may seize that thing and must deliver the thing so seized to the commission.
- (6) A person executing a search warrant must, on request by an occupant of the premises to which the warrant relates, show the warrant to that occupant.
- (7) A reference in subsection (1) to *the chairperson* includes a reference to a commissioner authorised by the chairperson to act under that subsection.

## **26 Inspection and retention of documents**

- (1) A commission, a commissioner, a member of the staff of a commission or an authorised person may—
  - (a) inspect a document or other thing produced before, or delivered to, the commission; and
  - (b) retain possession of the document or thing for such period as is necessary for the purposes of the inquiry to which the document or thing relates; and
  - (c) for a document produced before, or delivered to, the commission—make copies of, or take extracts from, such parts of the document as are relevant to a matter the subject of the inquiry.
- (2) Where a document is retained under subsection (1) (b)—
  - (a) the person otherwise entitled to possession of the document is entitled to be supplied, as soon as practicable, with a copy certified by a commissioner to be a true copy and the certified copy must be received in all courts as evidence as if it were the original; and
  - (b) until the certified copy is supplied, the commission must, at such times and places as it considers appropriate, permit the person otherwise entitled to possession of the document, or a person authorised by that person, to inspect and make copies of, or take extracts from, the document.
- (3) Where the retention of a document or other thing by a commission ceases to be necessary for the purposes of an inquiry, the commission must, if a person who appears to the commission to be entitled to the document or thing so requests, cause the document or thing to be delivered to the person.

## **Division 4.4                      Hearings**

### **28                      Power to hold**

- (1) For the purposes of conducting an inquiry, a commission may hold hearings.
- (2) Subject to subsection (3), a hearing must be in public.
- (3) If a commission is satisfied that it is desirable to do so because of the confidential nature of any evidence or matter, or for any other reason, the commission may—
  - (a) direct that a hearing or part of a hearing must take place in private and give directions as to the people who may be present; and
  - (b) give directions prohibiting or restricting the publication of evidence given at a hearing (whether in public or private) or of matters contained in documents lodged with, or received in evidence by, the commission; and
  - (c) give directions prohibiting or restricting the disclosure to some or all of the people present at a hearing of evidence given before, or the contents of a document lodged with or received in evidence by, the commission.
- (4) In considering whether to give a direction under subsection (3), a commission must take as the basis of its consideration the principle that it is desirable that hearings be in public and that evidence given before, or the contents of documents lodged with or received in evidence by, the commission should be made available to the public and to all people present at the hearing, but must pay due regard to any reasons given to the commission why the hearing should be held in private or why publication or disclosure of the evidence or the matter contained in the document should be prohibited or restricted.

**29 Person presiding**

The chairperson must preside at a hearing.

**30 Conduct of hearing**

Except as otherwise provided by this Act, the procedure at a hearing may be decided by the commission.

**31 Appearance and representation**

(1) At a hearing—

- (a) a person subpoenaed to attend or appearing before the commission as a witness may be represented by a lawyer; and
- (b) any other person who, in the opinion of the commission, has a sufficient interest in the inquiry may appear and be represented by a lawyer.

(2) In subsection (1) (b):

*person* includes an unincorporated association.

**32 Presence of people at private hearings**

If a hearing is being held in private, a person must not be present at the hearing unless the person is—

- (a) a commissioner; or
- (b) a member of the staff of the commission directed to be present; or
- (c) a lawyer assisting the commission; or
- (d) giving evidence before the commission; or
- (e) the lawyer representing the person giving evidence; or
- (f) entitled under a direction under section 28 (3) (a) to be present.

### **33 Examination of witnesses**

At a hearing—

- (a) a lawyer assisting the commission; or
- (b) any other person present who is permitted by the chairperson to do so;

may, so far as the commission considers appropriate, examine or cross-examine a witness on any matter that the commission considers relevant to its inquiry.

### **34 Powers in relation to witnesses etc**

- (1) The chairperson, or a person authorised in writing by the chairperson, may, by written notice given to a person (a *subpoena*), require the person to appear before the commission at a hearing, at a stated time and place, to do either or both of the following:
  - (a) to give evidence;
  - (b) to produce a stated document or other thing relevant to the hearing.
- (2) A person is taken to have complied with a subpoena under subsection (1) (b) if the person gives the document or other thing to the commission before the date stated in the subpoena for its production.
- (3) The chairperson may require a witness appearing at a hearing before the commission to give evidence to do 1 or more of the following:
  - (a) to take an oath;
  - (b) to answer a question relevant to the hearing;
  - (c) to produce a stated document or other thing relevant to the hearing.

*Note* **Oath** includes affirmation and **take** an oath includes make an affirmation (see Legislation Act, dict, pt 1).

**34A Appearance by audiovisual or audio links**

- (1) This section applies if, in relation to a hearing or a part of a hearing (*the relevant hearing*), a commission has given a direction under the *Evidence (Miscellaneous Provisions) Act 1991*, section 20 (1) (Territory courts may take evidence and submissions from outside ACT) or section 32 (1) (Use of link in proceedings).
- (2) Where this section applies a person who, in a relevant hearing—
  - (a) is required or entitled to appear personally, whether as a party or as a witness; or
  - (b) is entitled to appear for another person;may appear in that hearing and participate or give evidence, as the case requires, in accordance with the direction.
- (3) A person who appears in a relevant hearing in accordance with this section is to be taken to be before the commission.

**35 Apprehension of witnesses failing to appear**

- (1) If a person served with a subpoena to appear before a commission as a witness fails to appear or attend under the subpoena, the chairperson may, on proof of the service of the subpoena, issue a warrant for the apprehension of the person.
- (2) A warrant authorises—
  - (a) the apprehension of the witness; and
  - (b) the bringing of the witness before the commission; and
  - (c) the detention of the witness in custody for that purpose until the witness is released by order of the chairperson.
- (3) A warrant may be executed by—
  - (a) a police officer; or

- (b) a member of the police service or force of a State or the Northern Territory; or
- (c) the person to whom it is addressed.
- (4) The person executing a warrant may, with such assistance, and by such force, as is necessary and reasonable, enter any premises for the purpose of executing the warrant.
- (5) The apprehension of a witness under this section does not relieve the witness from any liability incurred by reason of noncompliance by the witness with the subpoena.

### **35A Proposed adverse comments in reports**

- (1) The commission must not include a comment in a report of an inquiry that is adverse to an entity who is identifiable from the report unless the commission has, before making the report, given the entity a copy of the proposed comment and a written notice under subsection (2).
- (2) The written notice to the entity must—
  - (a) tell the entity that the entity may—
    - (i) make a submission to the commission in relation to the proposed adverse comment; or
    - (ii) give the commission a written statement in relation to the proposed adverse comment; and
  - (b) tell the entity that, if the entity makes a submission or gives a written statement in relation to the comment, the submission or statement, or a summary of it, will be included in the commission's report of the inquiry; and
  - (c) state the period within which a submission may be made or statement given.
- (3) The period allowed under subsection (2) (c) must end not earlier than 14 days after the day the notice is given.

- (4) A copy of a submission made, or statement given, in relation to the comment within the time allowed, must be included in the commission's report of the inquiry.
- (5) However, if the board is satisfied on reasonable grounds that a submission made, or statement given, in relation to the comment is excessively long or contains defamatory or offensive language, the board may include a fair summary of the submission or statement in the report of the inquiry instead of the submission or statement.

## Part 5                      Miscellaneous

### 45                      **Application of Criminal Code, ch 7**

A proceeding of a commission is a legal proceeding for the Criminal Code, chapter 7 (Administration of justice offences).

*Note*            That chapter includes offences (eg perjury, falsifying evidence, failing to attend and refusing to be sworn) applying in relation to commission proceedings.

### 46                      **Contempt of commission**

A person commits an offence if the person does something in the face, or within the hearing, of a commission that would be contempt of court if the commission were a court of record.

Maximum penalty: 100 penalty units, imprisonment for 1 year or both.

### 47                      **Protection of certain officers**

A person who is or has been—

- (a) a public servant; or
- (b) a person acting under the direction of a commissioner;

is not liable, personally, to an action or other proceeding for or in relation to an act done or omitted to be done honestly in the exercise or purported exercise of any function given to the person in that capacity for this Act.

### 48                      **No proceeding against commission**

A proceeding for an injunction, declaration or prerogative order must not be brought against a commission.

**49 Publication of published proceedings, reports and comments protected**

- (1) The proceedings of a hearing before a commission are taken to be proceedings of public concern for the *Civil Law (Wrongs) Act 2002*, section 139 (Defences of fair report of proceedings of public concern).
- (2) Subsection (1) does not apply in relation to the publication of a report of proceedings, or a part of proceedings, if a direction given under section 28 (3) restricts publication of the proceedings or part of them and the publication of the report contravenes the direction.
- (3) A report of a commission that has been made public by the Chief Minister is taken to be a public document for the *Civil Law (Wrongs) Act 2002*, section 138 (Defence for publication of public documents).

**50 Reimbursement of expenses of witnesses**

A witness appearing before a commission is entitled to be paid by the Territory in relation to the expenses of the attendance of the witness an amount authorised in accordance with the Supreme Court scale of costs.

**51 Approved forms**

- (1) The Minister may approve forms for this Act.
- (2) If the Minister approves a form for a particular purpose, the approved form must be used for that purpose.

*Note* For other provisions about forms, see the Legislation Act, s 255.

- (3) An approved form is a notifiable instrument.

*Note* A notifiable instrument must be notified under the Legislation Act.

**52 Regulation-making power**

The Executive may make regulations for this Act.

*Note* Regulations must be notified, and presented to the Legislative Assembly, under the Legislation Act.

## Dictionary

(see s 2)

*Note 1* The Legislation Act contains definitions and other provisions relevant to this Act.

*Note 2* For example, the Legislation Act, dict, pt 1, defines the following terms:

- Executive
- exercise
- function
- month
- under.

***authorised person*** means a person declared in writing by the chairperson to be an authorised person for this Act.

***chairperson*** means—

- (a) the chairperson of a commission appointed under section 6 (2) or (4); or
- (b) for a commission constituted by 1 person—that person.

***commission*** means—

- (a) a royal commission appointed under section 5; and
- (b) for an inquiry—the royal commission appointed to conduct that inquiry.

***commissioner*** means—

- (a) for a commission constituted by 1 person—that person; or
- (b) for a commission constituted by 2 or more people—each of those people.

***judge*** means—

- (a) a justice of the High Court; or
- (b) a judge of the Federal Court or Family Court; or

- (c) a judge of the Supreme Court; or
- (d) a judge of the Supreme Court of a State or the Northern Territory.

*premises* includes—

- (a) a building or other structure; and
- (b) an aircraft, vehicle or vessel; and
- (c) a place, whether enclosed or built on, or not.

## Endnotes

1 About the endnotes

---

## Endnotes

### 1 About the endnotes

Amending and modifying laws are annotated in the legislation history and the amendment history. Current modifications are not included in the republished law but are set out in the endnotes.

Not all editorial amendments made under the *Legislation Act 2001*, part 11.3 are annotated in the amendment history. Full details of any amendments can be obtained from the Parliamentary Counsel's Office.

Uncommenced amending laws and expiries are listed in the legislation history and the amendment history. These details are underlined. Uncommenced provisions and amendments are not included in the republished law but are set out in the last endnote.

If all the provisions of the law have been renumbered, a table of renumbered provisions gives details of previous and current numbering.

The endnotes also include a table of earlier republications.

### 2 Abbreviation key

am = amended	ord = ordinance
amdt = amendment	orig = original
ch = chapter	par = paragraph/subparagraph
def = definition	pres = present
dict = dictionary	prev = previous
disallowed = disallowed by the Legislative Assembly	(prev...) = previously
div = division	pt = part
exp = expires/expired	r = rule/subrule
Gaz = gazette	renum = renumbered
hdg = heading	reloc = relocated
IA = Interpretation Act 1967	R[X] = Republication No
ins = inserted/added	RI = reissue
LA = Legislation Act 2001	s = section/subsection
LR = legislation register	sch = schedule
LRA = Legislation (Republication) Act 1996	sdiv = subdivision
mod = modified/modification	sub = substituted
o = order	SL = Subordinate Law
om = omitted/repealed	<u>underlining</u> = whole or part not commenced or to be expired

---

### 3 Legislation history

**Royal Commissions Act 1991 No 1**

notified 1 March 1991 (Gaz 1991 No S7)

s 1, s 2 commenced 1 March 1991 (s 2 (1))

remainder commenced 1 May 1991 (s 2 (2) and Gaz 1991 No 16)

as amended by

**Act Revision (Position of Crown) Act 1993 No 44 sch 2**

notified 27 August 1993 (Gaz 1993 No S165)

commenced 27 August 1993 (s 2)

**Judicial Commissions (Consequential Amendments) Act 1994 No 10 s 10**

notified 14 March 1994 (Gaz 1994 No S44)

commenced 14 March 1994 (s 2)

**Public Sector Management (Consequential and Transitional Provisions) Act 1994 No 38 sch 1 pt 71**

notified 30 June 1994 (Gaz 1994 No S121)

s 1, s 2 commenced 30 June 1994 (s 2 (1))

sch 1, pt 71 commenced 1 July 1994 (s 2 (2) and Gaz 1994 No S142)

**Remuneration Tribunal (Consequential Amendments) Act 1997 No 41 sch 1 (as am by Act 2002 No 49 amdt 3.222)**

notified 19 September 1997 (Gaz 1997 No S264)

s 1, s 2 commenced 19 September 1997 (s 2 (1))

sch 1 commenced 24 September 1997 (s 2 as am by Act 2002 No 49 amdt 3.222)

**Legal Practitioners (Consequential Amendments) 1997 No 96 sch 1**

notified 1 December 1997 (Gaz 1997 No S380)

s 1, s 2 commenced 1 December 1997 (s 2 (1))

sch 1 commenced 1 June 1998 (s 2 (2))

**Statute Law Revision (Penalties) Act 1998 No 54 sch**

notified 27 November 1998 (Gaz 1997 No S207)

s 1, s 2 commenced 27 November 1998 (s 2 (1))

sch commenced 1 June 1998 (s 2 (2) and Gaz 1998 No 49)

## Endnotes

**Custodial Escorts (Consequential Provisions) Act 1998 No 67 pt 13**

notified 23 December 1998 (Gaz 1998 No S212)

s 1, s 2 commenced 23 December 1998 (s 2 (1))

pt 13 commenced 23 December 1998 (s 2 (2) and Gaz 1998 No 51)

**Courts and Tribunals (Audio Visual and Audio Linking) Act 1999  
No 22 pt 13**

notified 14 April 1999 (Gaz 1999 No S16)

s 1, s 2 commenced 14 April 1999 (s 2 (1))

pt 13 commenced 1 September 1999 (s 2 (2) and Gaz 1999 No 35)

**Justice and Community Safety Legislation Amendment Act 2000  
(No 3) No 17 sch 1**

notified 1 June 2000 (Gaz 1997 No 22)

commenced 1 June 2000 (s (2))

**Legislation (Consequential Amendments) Act 2001 No 44 pt 352**

notified 26 July 2001 (Gaz 2001 No 30)

s 1, s 2 commenced 26 July 2001 (IA s 10B)

pt 352 commenced 12 September 2001 (s 2 and see Gaz 2001  
No S65)

**Statute Law Amendment Act 2002 (No 2) No 49 amdt 3.222**

notified LR 20 December 2002

s 1, s 2 taken to have commenced 7 October 1994 (LA s 75 (2))

amdt 3.222 commenced 24 September 1997 (s 2 (3))

*Note* This Act only amends the Remuneration Tribunal  
(Consequential Amendments) Act 1997 No 41.

**Evidence (Miscellaneous Provisions) Amendment Act 2003 A2003-48  
sch 2 pt 2.13**

notified LR 31 October 2003

s 1, s 2 commenced 31 October 2003 (LA s 75 (1))

sch 2 pt 2.13 commenced 30 April 2004 (s 2 and LA s 79)

**Royal Commissions Amendment Act 2003 A2003-53**

notified LR 3 December 2003

s 1, s 2 commenced 3 December 2003 (LA s 75 (1))

remainder commenced 4 December 2003 (s 2)

**Criminal Code (Theft, Fraud, Bribery and Related Offences)  
Amendment Act 2004 A2004-15 sch 2 pt 2.82**

notified LR 26 March 2004  
s 1, s 2 commenced 26 March 2004 (LA s 75 (1))  
sch 2 pt 2.82 commenced 9 April 2004 (s 2 (1))

**Criminal Code (Administration of Justice Offences) Amendment Act  
2005 A2005-53 sch 1 pt 1.29**

notified LR 26 October 2005  
s 1, s 2 commenced 26 October 2005 (LA s 75 (1))  
sch 1 pt 1.29 commenced 23 November 2005 (s 2)

**Sentencing Legislation Amendment Act 2006 A2006-23 sch 1 pt 1.31**

notified LR 18 May 2006  
s 1, s 2 commenced 18 May 2006 (LA s 75 (1))  
sch 1 pt 1.31 commenced 2 June 2006 (s 2 (1) and see Crimes  
(Sentence Administration) Act 2005 A2005-59 s 2, Crimes  
(Sentencing) Act 2005 A2005-58, s 2 and LA s 79)

**Justice and Community Safety Legislation Amendment Act 2006  
A2006-40 sch 2 pt 2.29**

notified LR 28 September 2006  
s 1, s 2 commenced 28 September 2006 (LA s 75 (1))  
sch 2 pt 2.29 commenced 29 September 2006 (s 2 (1))

**Statute Law Amendment Act 2006 A2006-42 sch 3 pt 3.20**

notified LR 26 October 2006  
s 1, s 2 taken to have commenced 12 November 2005 (LA s 75 (2))  
sch 3 pt 3.20 commenced 16 November 2006 (s 2 (1))

## 4 Amendment history

**Name of Act**

s 1 sub A2006-42 amdt 3.176

**Dictionary**

s 2 om 2001 No 44 amdt 1.3827  
ins A2006-42 amdt 3.177

**Notes**

s 3 **orig s 3**  
om A2006-42 amdt 3.177  
def **authorised person** om A2006-42 amdt 3.177  
def **chairperson** om A2006-42 amdt 3.177

## Endnotes

4 Amendment history

---

def **chief police officer** om A2006-42 amdt 3.177  
def **commission** om A2006-42 amdt 3.177  
def **commissioner** om A2006-42 amdt 3.177  
def **judge** om A2006-42 amdt 3.177  
def **legal practitioner** om 1997 No 96 sch 1  
def **premises** om A2006-42 amdt 3.177  
**pres s 3**  
(prev s 4) ins A2005-53 amdt 1.141  
renum as s 3 A2006-42 amdt 3.178

### Notes

s 4 **orig s 4**  
om 1993 No 44 sch 2  
**prev s 4**  
renum as s 3  
**pres s 4**  
(prev s 4A) ins A2005-53 amdt 1.141  
renum as s 4 A2006-42 amdt 3.178

### Offences against Act—application of Criminal Code etc

s 4A renum as s 4

### Appointment of royal commission

s 5 am 2001 No 44 amds 1.3828-1.3830  
sub A2006-42 amdt 3.179

### Commissioners

s 6 am A2006-42 amdt 3.180, amdt 3.181, amdt 3.201

### Remuneration and allowances

s 8 am 1994 No 10 s 10  
om 1997 No 41 sch 1

### Cessation of office

s 9 am A2006-42 amdt 3.182

### Resignation

s 10 om A2006-42 amdt 3.183

### Staff

s 12 am 1994 No 38 sch 1 pt 71

### Terms of reference

s 13 am 2001 No 44 amdt 1.3831, amdt 1.3832

### Conduct of inquiry

s 14 sub A2006-42 amdt 3.184

### Reports of commissions

s 15 am 1994 No 10 s 10

**Presenting reports**

s 16 sub A2003-53 s 4

**Chief Minister to explain non-presentation of report**s 16A ins A2003-53 s 4  
am A2006-42 amdt 3.185**General**

div 4.1 hdg (prev pt 4 div 1 hdg) renum R3 LA

**Determination of questions**

s 17 am A2006-42 amdt 3.201

**Counsel assisting commissions**

s 18 am 1997 No 96 sch 1; A2006-42 amdt 3.200

**Protection of commissioners etc**

s 19 am A2005-53 amdt 1.142; A2006-42 amdt 3.186, amdt 3.200

**Nondisclosure of information by commissioners etc**s 20 am 1997 No 96 sch 1; 1998 No 54 sch ; A2006-42 amdt 3.187,  
amdt 3.188, amdt 3.200**Disclosure of information by commissions**

s 21 am A2006-42 amdt 3.189

**Outstanding matters**

s 22 am 1994 No 10 s 10; A2006-42 amdt 3.190

**Evidence**

div 4.2 hdg (prev pt 4 div 2 hdg) renum R3 LA

**Procedure**

s 23 sub A2003-53 s 5

**Privileges against selfincrimination and exposure to civil penalty**

s 24 sub A2005-53 amdt 1.143

**Powers**div 4.3 hdg (prev pt 4 div 3 hdg) renum R3 LA  
div 4.3 hdg note ins A2006-42 amdt 3.191**Search warrants**

s 25 am 1994 No 10 s 10

**Additional powers**

s 27 om A2006-42 amdt 3.192

**Hearings**

div 4.4 hdg (prev pt 4 div 4 hdg) renum R3 LA

**Power to hold**

s 28 am A2006-42 amdt 3.201

## Endnotes

4 Amendment history

---

### **Conduct of hearing**

s 30 sub A2006-42 amdt 3.193

### **Appearance and representation**

s 31 am A2005-53 amdt 1.144; A2006-42 amdt 3.200

### **Presence of persons at private hearings**

s 32 hdg am A2006-42 amdt 3.201

s 32 am 1997 No 96 sch 1; A2006-42 amdt 3.200

### **Examination of witnesses**

s 33 am 1997 No 96 sch 1; A2006-42 amdt 3.200

### **Powers in relation to witnesses etc**

s 34 am 1994 No 10 s 10; 2001 No 44 amdt 1.3833

sub A2005-53 amdt 1.145

### **Appearance by audiovisual or audio links**

s 34A ins 1999 No 22 s 36

am 2000 No 17 sch 1; A2003-48 amdt 2.18

### **Apprehension of witnesses failing to appear**

s 35 am 1998 No 67 s 43; A2005-53 amdt 1.146; A2006-23  
amdt 1.279, amdt 1.280

### **Proposed adverse comments in reports**

s 35A ins A2003-53 s 6

### **Obstruction of authorised persons**

s 35B (prev s 35A) ins 1994 No 10 s 10

am 1998 No 54 sch

renum R4 LA

om A2004-15 amdt 2.172

### **Failure of witnesses to attend or produce documents**

s 36 am 1998 No 54 sch

om A2005-53 amdt 1.147

### **Refusal to be sworn or give evidence**

s 37 am 1998 No 54 sch

om A2005-53 amdt 1.147

### **False evidence**

s 38 am 1998 No 54 sch

om A2005-53 amdt 1.147

### **Improper dealings with documents**

s 39 am 1998 No 54 sch

om A2005-53 amdt 1.147

### **Intimidation or dismissal of witnesses**

s 40 am 1994 No 10 s 10; 1998 No 54 sch

om A2005-53 amdt 1.147

**Preventing witnesses from attending**

s 41 am 1998 No 54 sch  
om A2005-53 amdt 1.147

**Bribery of witnesses**

s 42 am 1998 No 54 sch  
om A2005-53 amdt 1.147

**Fraud on witnesses**

s 43 am 1998 No 54 sch  
om A2005-53 amdt 1.147

**Contempt of commissions**

s 44 am 1998 No 54 sch  
om A2005-53 amdt 1.147

**Miscellaneous**

pt 5 hdg orig pt 5 hdg om A2005-53 amdt 1.147  
(prev pt 6 hdg) renum A2005-53 amdt 1.150

**Application of Criminal Code, ch 7**

s 45 am 1997 No 96 sch 1; 1998 No 54 sch  
om A2005-53 amdt 1.147  
ins A2005-53 amdt 1.148

**Contempt of commission**

s 46 am 1998 No 54 sch  
om A2005-53 amdt 1.147  
ins A2005-53 amdt 1.148

**Protection of certain officers**

s 47 am A2006-42 amdt 3.194

**No proceeding against commission**

s 48 sub A2006-40 amdt 2.171

**Publication of published proceedings, reports and comments protected**

s 49 am 1994 No 10 s 10  
sub A2003-53 s 7  
am A2006-42 amdt 3.195, amdt 3.196

**References to subpoena**

s 50A ins A2005-53 amdt 1.149  
exp 23 November 2006 (s 50A (2))

**Approved forms**

s 51 sub 2001 No 44 amdt 1.3834  
am A2006-42 amdt 3.197, amdt 3.198

**Regulation-making power**

s 52 ins 2001 No 44 amdt 1.3834

## Endnotes

### 5 Earlier republications

#### Miscellaneous

pt 6 hdg renum as pt 5 hdg

#### Dictionary

dict ins A2006-42 amdt 3.199  
 def **authorised person** ins A2006-42 amdt 3.199  
 def **chairperson** ins A2006-42 amdt 3.199  
 def **commission** ins A2006-42 amdt 3.199  
 def **commissioner** ins A2006-42 amdt 3.199  
 def **judge** ins A2006-42 amdt 3.199  
 def **premises** ins A2006-42 amdt 3.199

## 5 Earlier republications

Some earlier republications were not numbered. The number in column 1 refers to the publication order.

Since 12 September 2001 every authorised republication has been published in electronic pdf format on the ACT legislation register. A selection of authorised republications have also been published in printed format. These republications are marked with an asterisk (\*) in column 1. Electronic and printed versions of an authorised republication are identical.

Republication No and date	Effective	Last amendment made by	Republication for
R0A 18 Oct 2007	27 Aug 1993– 13 Mar 1994	A1993-44	amendments by A1993-44
R0B 18 Oct 2007	14 Mar 1994– 30 June 1994	A1994-10	amendments by A1994-10
R1 28 Feb 1995	1 July 1994– 23 Sept 1997	A1994-38	amendments by A1994-38
R1 (RI) 18 Oct 2007	1 July 1994– 23 Sept 1997	A1994-38	reissue of printed version
R1A 18 Oct 2007	24 Sept 1997– 31 May 1998	A1997-41	amendments by A1997-41 and includes retrospective amendments by A2002-49

Republication No and date	Effective	Last amendment made by	Republication for
R1B 18 Oct 2007	23 Dec 1998– 31 Aug 1999	A1998-67	amendments by A1997-96, A1998- 54 and A1998-67 and includes retrospective amendments by A2002-49
R2 1 Sept 1999	1 Sept 1999– 31 May 2000	A1999-22	amendments by A1999-22
R2 (RI) 18 Oct 2007	1 Sept 1999– 31 May 2000	A1999-22	amendments by A1999-22 and includes retrospective amendments by A2002-49
R2A 18 Oct 2007	1 June 2000– 11 Sept 2001	A2000-17	amendments by A2000-17 and includes retrospective amendments by A2002-49
R3 18 Feb 2002	12 Sept 2001– 3 Dec 2003	A2001-44	amendments by A2001-44
R3 (RI) 18 Oct 2007	12 Sept 2001– 3 Dec 2003	A2001-44	reissue for retrospective amendments by A2002-49
R4 4 Dec 2003	4 Dec 2003– 8 Apr 2004	A2003-53	amendments by A2003-53
R5 9 Apr 2004	9 Apr 2004– 29 Apr 2004	A2004-15	amendments by A2004-15
R6 30 Apr 2004	30 Apr 2004– 22 Nov 2005	A2004-15	amendments by A2003-48
R7 23 Nov 2005	23 Nov 2005– 1 June 2006	A2005-53	amendments by A2005-53

## Endnotes

5 Earlier republishings

---

<b>Republication No and date</b>	<b>Effective</b>	<b>Last amendment made by</b>	<b>Republication for</b>
R8 2 June 2006	2 June 2006– 28 Sept 2006	A2006-23	amendments by A2006-23
R9 29 Sept 2006	29 Sept 2006– 15 Nov 2006	A2006-40	amendments by A2006-40
R10 16 Nov 2006	16 Nov 2006– 23 Nov 2006	A2006-42	amendments by A2006-42

---

© Australian Capital Territory 2006