

Dangerous Substances (Asbestos Safety Reform) Legislation Amendment Act 2014

A2014-53

Contents

		Page
Part 1	Preliminary	
1	Name of Act	2
2	Commencement	2
3	Legislation amended	2
Part 2	Building Act 2004	
4	Contravention of requirements for building work involving asbestos Section 42A (2) (a)	3
5	New section 42A (5)	3

J2014-425

		Page
6	Meaning of <i>prescribed requirements</i> —div 5.1 Section 66, definition of <i>prescribed requirements</i> , paragraph (a)	3
7	Dictionary, new definition of asbestos	4
8	Dictionary, definition of friable asbestos and examples and note	4
Part 3	Building (General) Regulation 2008	
9	Dictionary Section 3, note 1	5
10	Bonded asbestos removal—Act, s 26 (3) Section 14 (2) and (3)	5
11	Section 15	5
12	Dictionary, note 3	6
13	Dictionary, definition of asbestos	6
Part 4	Construction Occupations (Licensing) Act 2004	
1.1		
14	What is a construction occupation? Section 7 (a) and (b)	7
15	Who is an asbestos assessor? Section 7A	7
16	What is an asbestos removalist? Section 7B	7
17	Suspension of licence—public safety Section 52A (1), example 1	7
18	Construction occupations registrar Section 103 (2) (a)	7
19	Dictionary	7
Part 5	Construction Occupations (Licensing) Regulation 2004	
20	Licence applications—Act, s 17 (3) Section 5 (h) (i)	8
21	Term of licences generally—Act, s 24 Section 7 (1) (f)	8
22	Section 8 heading	8
contents 2	Dangerous Substances (Asbestos Safety Reform)	A2014-53

		Page
23	Section 8 (1) (a)	8
24	Particulars in register Section 9 (1) (c) (i)	8
25	Corporations and partnerships eligible for some occupations Section 15 (1) (a)	8
26	Eligibility to be asbestos removalist Section 15A	9
27	Eligibility to be asbestos assessor Section 16A	9
28	Services that may be provided without licence Section 35 (2)	9
29	Section 35 (4), definition of <i>relevant asbestos qualification</i>	9
30	Classes of asbestos assessor Section 36A	9
31	Classes of asbestos removalist Section 36B	9
32	Asbestos assessor Schedule 1, part 1.1	9
33	Asbestos removalist Schedule 1, part 1.2	10
34	Dictionary, definition of bonded asbestos	10
Part 6	Dangerous Substances Act 2004	
35	Exclusions from Act New section 7 (1A)	11
36	Failure to comply with safety duty—exposing people to substantial risk of death or serious harm Section 43 (1), new example	12
37	Important concepts Part 3A.1	12
38	Public education Part 3A.3 heading	12
39	Asbestos advice and assessment reports Part 3A.4 heading	12
40	Asbestos assessment reports Section 47K (1)	13

Dangerous Substances (Asbestos Safety Reform) Legislation Amendment Act 2014

contents 3

Contents

		Page
41	Section 47K (2)	13
42	Requirement to give asbestos assessment report Section 47L (1) (b)	13
43	Section 47L (4)	13
44	Dictionary, definition of asbestos	14
Part 7	Dangerous Substances (General) Regulation 2004	
45	Dictionary Section 3, notes	15
46	Chapter 3 heading	15
47	Sections 301 and 302	15
48	Section 303 heading	16
49	Section 303	16
50	Section 303, new note	16
51	Section 304 heading	16
52	Section 304	16
53	Section 304, new note	17
54	Section 305 heading	17
55	Section 305	17
56	Part 3.2 heading and notes	17
57	Sections 306 to 310	18
58	Asbestos management—non-residential premises Part 3.4	21
59	Dictionary, new definitions	21
60	Dictionary, flew definitions Dictionary, definitions of asbestos management plan, asbestos	21
00	product and asbestos register	21
61	Dictionary, new definition of asbestos-related work	21
62	Dictionary	22
63	Dictionary, definition of risk assessment	22

Dangerous Substances (Asbestos Safety Reform)
Legislation Amendment Act 2014

Part 8 Work Health and Safety Act 2011

Approved codes of practice Section 274 (2)

23



Dangerous Substances (Asbestos Safety Reform) Legislation Amendment Act 2014

A2014-53

An Act to amend legislation about asbestos

The Legislative Assembly for the Australian Capital Territory enacts as follows:

Part 1 Preliminary

1 Name of Act

This Act is the *Dangerous Substances* (Asbestos Safety Reform) Legislation Amendment Act 2014.

2 Commencement

This Act commences on 1 January 2015.

Note The naming and commencement provisions automatically commence on the notification day (see Legislation Act, s 75 (1)).

3 Legislation amended

This Act amends the following legislation:

- Building Act 2004
- Building (General) Regulation 2008
- Construction Occupations (Licensing) Act 2004
- Construction Occupations (Licensing) Regulation 2004
- Dangerous Substances Act 2004
- Dangerous Substances (General) Regulation 2004
- Work Health and Safety Act 2011.

Part 2 Building Act 2004

4 Contravention of requirements for building work involving asbestos Section 42A (2) (a)

substitute

- (a) the person is—
 - (i) a licensed builder; or
 - (ii) a licensed asbestos assessor; or
 - (iii) a licensed asbestos removalist; and
- (aa) carries out the building work; and

5 New section 42A (5)

insert

(5) In this section:

licensed asbestos assessor—see the *Work Health and Safety Regulation 2011*, dictionary.

licensed asbestos removalist—see the *Work Health and Safety Regulation 2011*, dictionary.

6 Meaning of *prescribed requirements*—div 5.1 Section 66, definition of *prescribed requirements*, paragraph (a)

substitute

- (a) if the building work involves handling asbestos or disturbing friable asbestos—the requirements of—
 - (i) this Act; and
 - (ii) the Work Health and Safety Act 2011; or

A2014-53

Dangerous Substances (Asbestos Safety Reform) Legislation Amendment Act 2014 page 3

7 Dictionary, new definition of asbestos

insert

asbestos—see the Work Health and Safety Regulation 2011, dictionary.

8 Dictionary, definition of *friable asbestos* and examples and note

substitute

friable asbestos—see the *Work Health and Safety Regulation 2011*, dictionary.

Part 3 Building (General) Regulation 2008

9 Dictionary Section 3, note 1

substitute

Note 1 The dictionary at the end of this regulation defines certain terms used in this regulation, and includes references (*signpost definitions*) to other terms defined elsewhere in this regulation.

For example, the signpost definition 'ActewAGL Distribution, for schedule 2 (Referral of building approval applications)—see schedule 2, section 2.1.' means that the term 'ActewAGL Distribution' is defined in that section for schedule 2.

Bonded asbestos removal—Act, s 26 (3) Section 14 (2) and (3)

substitute

(2) The application must include an asbestos removal control plan for the removal.

11 Section 15

substitute

15 Friable asbestos removal—Act, s 26 (3)

- (1) This section applies to an application for building approval involving the removal of friable asbestos from a residential building.
- (2) The application must include an asbestos removal control plan for the removal.

12 Dictionary, note 3

insert

- asbestos
- friable asbestos

13 Dictionary, definition of asbestos

Part 4 Construction Occupations (Licensing) Act 2004

14 What is a construction occupation? Section 7 (a) and (b)

omit

15 Who is an asbestos assessor?
Section 7A

omit

16 What is an asbestos removalist?
Section 7B

omit

17 Suspension of licence—public safety Section 52A (1), example 1

omit

18 Construction occupations registrar Section 103 (2) (a)

omit

19 Dictionary

omit the definitions of

asbestos assessment service

asbestos assessor

asbestos removalist

asbestos removal service

A2014-53

Dangerous Substances (Asbestos Safety Reform) Legislation Amendment Act 2014 page 7

Part 5 Construction Occupations (Licensing) Regulation 2004

20 Licence applications—Act, s 17 (3) Section 5 (h) (i)

omit

21 Term of licences generally—Act, s 24 Section 7 (1) (f)

omit

22 Section 8 heading

substitute

- 8 Term of licence for building assessors, building surveyors, plumbing plan certifiers and works assessors—Act, s 24
- 23 Section 8 (1) (a)

omit

24 Particulars in register Section 9 (1) (c) (i)

omit

25 Corporations and partnerships eligible for some occupations
Section 15 (1) (a)

26	Eligibility to be asbestos removalist
	Section 15A

omit

27 Eligibility to be asbestos assessor Section 16A

omit

28 Services that may be provided without licence Section 35 (2)

substitute

Note Construction service does not include asbestos removal work (see Act, s 6).

29 Section 35 (4), definition of *relevant asbestos* qualification

omit

30 Classes of asbestos assessor Section 36A

omit

31 Classes of asbestos removalist Section 36B

omit

32 Asbestos assessor Schedule 1, part 1.1

Section 33

33 Asbestos removalist Schedule 1, part 1.2

omit

34 Dictionary, definition of bonded asbestos

Part 6

Dangerous Substances Act 2004

35 Exclusions from Act New section 7 (1A)

insert

- (1A) This Act, other than the following sections, applies to the handling of asbestos only if the handling is non-commercial handling:
 - (a) section 13 (*Correctly* classified for a dangerous substance);
 - (b) section 14 (*Correctly* for packed, stored, labelled and placarded);
 - (c) section 75 (Unauthorised import of certain dangerous substances);
 - (d) section 76 (Unauthorised supply of certain dangerous substances);
 - (e) section 77 (Unauthorised possession of certain dangerous substances).

Note Asbestos is also dealt with in the Work Health and Safety Regulation 2011. See s 8 and s 8A for the relationship of this Act to the WHS Act.

Failure to comply with safety duty—exposing people to substantial risk of death or serious harm Section 43 (1), new example

before the note, insert

Caroline receives a letter from the ACT Government, advising her that her house contains loose-fill asbestos insulation and alerting her to the dangers associated with this form of insulation. The letter also informs Caroline that she must engage a licensed asbestos assessor and a licensed asbestos removalist before undertaking any work on the house, and to inform anyone carrying out work on the house that the house contains loose-fill asbestos insulation. After receiving the letter, Caroline engages a gasfitter to repair the heating system located in the ceiling cavity of the house, without telling the gasfitter, or taking any other steps to make the gasfitter aware, that the house contains loose-fill asbestos insulation. Caroline is reckless about whether her failure to tell the gasfitter about the loose-fill asbestos insulation exposes the gasfitter to a substantial risk of serious harm. Caroline commits an offence against this section because asbestos is a dangerous substance and, under the general safety duty of everyone involved in handling a dangerous substance, she must take all reasonable steps to minimise the risks resulting from handling the substance (see s 23 and s 41). Handling a dangerous substance includes possessing, or otherwise having custody or control of, the substance (see s 11).

37 Important concepts Part 3A.1

omit

Public education Part 3A.3 heading

omit

39 Asbestos advice and assessment reports Part 3A.4 heading

40 Asbestos assessment reports Section 47K (1)

omit

an asbestos assessor

substitute

a licensed asbestos assessor

41 Section 47K (2)

substitute

(2) In this section:

licensed asbestos assessor—see the *Work Health and Safety Regulation 2011*, dictionary.

42 Requirement to give asbestos assessment report Section 47L (1) (b)

substitute

(b) an owner, or occupier, (the *owner*) of the premises engages someone (the *worker*) to undertake work involving asbestos.

Note Involves—see s (4).

43 Section 47L (4)

substitute

(4) In this section:

involves—see the *Work Health and Safety Regulation 2011*, section 419 (2).

44 Dictionary, definition of asbestos

substitute

asbestos—see the Work Health and Safety Regulation 2011, dictionary.

Part 7 Dangerous Substances (General) Regulation 2004

45 Dictionary Section 3, notes

substitute

Note 1 The dictionary at the end of this regulation defines certain terms used in this regulation, and includes references (*signpost definitions*) to other terms defined elsewhere.

For example, the signpost definition 'emergency service, for chapter 2 (Certain dangerous substances)—see the Emergencies Act 2004, dictionary.' means that the term 'emergency service' is defined in that dictionary and the definition applies to this regulation.

Note 2 A definition in the dictionary (including a signpost definition) applies to the entire regulation unless the definition, or another provision of the regulation, provides otherwise or the contrary intention otherwise appears (see Legislation Act, s 155 and s 156 (1)).

46 Chapter 3 heading

substitute

Chapter 3 Asbestos and asbestos containing material

47 Sections 301 and 302

substitute

301 Meaning of asbestos containing material (ACM)—ch 3

In this chapter:

asbestos containing material (ACM)—see the Work Health and Safety Regulation 2011, dictionary.

48 Section 303 heading

substitute

When asbestos and asbestos containing material correctly packed—Act, s 14 (1) (a)

49 Section 303

omit

asbestos product

substitute

asbestos containing material

50 Section 303, new note

insert

Note

This provision applies to both commercial and non-commercial packing of asbestos and asbestos containing material (see Act, s 7 (1A)).

51 Section 304 heading

substitute

When asbestos and asbestos containing material correctly labelled—Act, s 14 (2) (a)

52 Section 304

omit

asbestos product

substitute

asbestos containing material

53 Section 304, new note

insert

Note

This provision applies to both commercial and non-commercial labelling of asbestos and asbestos containing material (see Act, s 7 (1A)).

54 Section 305 heading

substitute

305 Asbestos and asbestos containing material are prohibited dangerous substances—Act, s 73, def prohibited dangerous substance

55 Section 305

omit

asbestos products

substitute

asbestos containing material

56 Part 3.2 heading and notes

substitute

Part 3.2 Authorised handling of asbestos and asbestos containing material

- *Note 1* The non-commercial manufacture of asbestos containing material is prohibited except in certain circumstances (see Act, s 74 (1)).
- Note 2 The transport of asbestos and asbestos containing material is regulated by the *Dangerous Goods (Road Transport) Act 2009*.

57 Sections 306 to 310

substitute

Authorised importation of asbestos and asbestos containing material—Act, s 75 (1) (b)

A person is authorised to import asbestos or asbestos containing material if the asbestos or asbestos containing material is imported for non-commercial use in asbestos-related work.

Note This provision applies to both commercial and non-commercial importation of asbestos and asbestos containing material (see Act, s 7 (1A)).

Authorised supply of asbestos and asbestos containing material—Act, s 76 (1) (b) and (3) (b)

A person is authorised to supply asbestos or asbestos containing material to someone else if the asbestos or asbestos containing material is supplied for non-commercial use in asbestos-related work.

Note This provision applies to both commercial and non-commercial supply of asbestos and asbestos containing material (see Act, s 7 (1A)).

Authorised possession of asbestos and asbestos containing material—Act, s 77 (1) (b)

(1) A person conducting a business or undertaking is authorised to possess asbestos or asbestos containing material, for commercial use, if the possession of the asbestos or asbestos containing material is in accordance with the *Work Health and Safety Regulation 2011*.

- (2) A person is authorised to possess asbestos or asbestos containing material, for non-commercial use, if the asbestos or asbestos containing material—
 - (a) is in plant or a vehicle in the person's possession; and

Note **Plant** includes machinery and equipment and a building or other structure (see Act, dict).

- (b) is fixed in place; and
- (c) was fixed in place before 31 December 2003; and
- (d) is fixed in a way that does not cause a risk unless it is disturbed.
- (3) A person is authorised to possess asbestos if—
 - (a) the asbestos is in its natural form in minimal quantities in another mineral; and
 - (b) the presence of the asbestos is incidental to the purpose of disturbing or extracting the other mineral.
- (4) However, this section does not authorise a person to possess chrysotile or chrysotile containing material.
- (5) In this section:

person conducting a business or undertaking—see the Work Health and Safety Act 2011, section 5.

Note This provision applies to both commercial and non-commercial possession of asbestos and asbestos containing material (see Act, s 7 (1A)).

309 Storage of asbestos and asbestos containing material—Act, s 78 (1) (a)

A person who stores asbestos or an asbestos containing material that has been removed from plant or a vehicle (the *waste*) must ensure that—

- (a) the waste is correctly packed and labelled; and
- (b) the person disposes of the waste as soon as practicable after the person comes into possession of the waste.
- Note 1 **Plant** includes machinery and equipment and a building or other structure (see Act, dict).
- *Note* 2 This provision applies only to non-commercial storage of asbestos and asbestos containing material (see Act, s 7 (1A)).

Authorised use of asbestos and asbestos containing material—Act, s 79 (1) (b)

- (1) A person is authorised to use asbestos or asbestos containing material if the asbestos or asbestos containing material—
 - (a) is in plant or a vehicle used by the person; and
 - *Note* **Plant** includes machinery and equipment and a building or other structure (see Act, dict).
 - (b) is fixed in place; and
 - (c) was fixed in place before 31 December 2003; and
 - (d) is fixed in a way that does not cause a risk unless it is disturbed.
- (2) A person is authorised to use asbestos if—
 - (a) the asbestos is in its natural form in minimal quantities in another mineral; and
 - (b) the presence of the asbestos is incidental to the purpose of disturbing or extracting the other mineral.

(3) However, this section does not authorise a person to possess chrysotile or chrysotile containing material.

Note

This provision applies only to non-commercial use of asbestos and asbestos containing material (see Act, s 7 (1A)).

58 Asbestos management—non-residential premises **Part 3.4**

omit

59 Dictionary, new definitions

insert

ACM—see asbestos containing material.

asbestos containing material (ACM), for chapter 3 (Asbestos and asbestos containing material)—see the Work Health and Safety Regulation 2011, dictionary.

60 Dictionary, definitions of asbestos management plan, asbestos product and asbestos register

omit

61 Dictionary, new definition of asbestos-related work

insert

asbestos-related work—see the Work Health Safety Regulation 2011, dictionary.

62 Dictionary

omit the definitions of

authorised activity

authorised activity condition

disturb

licensed asbestos assessor

national standards

non-residential premises

63 Dictionary, definition of risk assessment

substitute

risk assessment, for a hazard at premises—see section 222.

Part 8

Work Health and Safety Act 2011

64 Approved codes of practice Section 274 (2)

after 1st mention of

code of practice

insert

(other than a code of practice in relation to the management, control or removal of asbestos or asbestos containing material)

Endnotes

1 Presentation speech

Presentation speech made in the Legislative Assembly on 30 October 2014.

2 Notification

Notified under the Legislation Act on 3 December 2014.

3 Republications of amended laws

For the latest republication of amended laws, see www.legislation.act.gov.au.

I certify that the above is a true copy of the Dangerous Substances (Asbestos Safety Reform) Legislation Amendment Bill 2014, which was passed by the Legislative Assembly on 25 November 2014.

Clerk of the Legislative Assembly

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