Senior Practitioner (Positive Behaviour Support Plan) Guideline 2019 (No 1)

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1 Name of instrument

This instrument is the Senior Practitioner (Positive Behaviour Support Plan) Guideline 2019 (No 1)

2 Commencement

This instrument commences on the day after its notification day.

3 Guidelines

I make the following Senior Practitioner (Positive Behaviour Support Plan) Guideline.

Mandy Donley Senior Practitioner, Community Services Directorate

15 May 2019





POSITIVE BEHAVIOUR SUPPORT PLAN GUIDELINE

HOW TO WRITE A POSITIVE BEHAVIOUR SUPPORT PLAN

Office of the ACT Senior Practitioner
May 2019
(Version 1)

Positive Behaviour Support Plan Guideline

How to write a Positive Behaviour Support Plan (Version 1)

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FOREWORD

The Senior Practitioner holds an executive position in the ACT Government and has powers and functions provided by the *Senior Practitioner Act 2018* ('the SP Act'). The SP Act provides a legislative framework for the reduction and elimination of restrictive practices.

The Senior Practitioner has independent oversight of the use of restrictive practice in education, education and care, residential care and protection of children and disability services. The role of the Senior Practitioner is to guide decision making and promote positive alternatives to restrictive practices and preserve a person's rights and freedoms.

Section 7 of the SP Act defines a restrictive practice as a practice that is used to restrict the rights or freedom of movement of a person for the primary purpose of protecting the person or others from harm, and includes:

- chemical restraint;
- environmental restraint;
- mechanical restraint;
- physical restraint;
- seclusion; or
- verbal directions, or gestural conduct, of a coercive nature.

Under Section 10 of the SP Act, a provider must not use a restrictive practice on a person other than in accordance with a registered Positive Behaviour Support (PBS) Plan. The intent of the legislation is to ensure that restrictive practices are only used:

- as a last resort, for the shortest possible time and only when necessary to prevent harm to the person or others; and
- if it is the least restrictive way of ensuring the safety of the person or others.

ABOUT THIS GUIDELINE

The SP Act is the primary document prescribing the obligations and requirements of providers in education, education and care, disability and residential care and protection of children settings. However, this Guideline is a further point of reference, providing information about these areas and optional templates that can be utilised by providers as required.

The Senior Practitioner has issued this Guideline to assist service providers to develop a Positive Behaviour Support (PBS) Plan, consistent with the objects and requirements of the SP Act, for a person with behaviours of concern that may cause harm to themselves or others.

Section 12(1) of the SP Act requires the Senior Practitioner to make guidelines about PBS Plans, including:

- the content of plans;
- the preparation of plans;
- the assessment and approval of plans;
- the review and amendment of plans; and
- notifying the Senior Practitioner about the use of restrictive practices under plans.

This Guideline defines key terms and steps through each element of the Positive Behaviour Support planning process.

A PBS Plan describes the strategies to be used in increasing the person's quality of life, including strategies to build on the person's strengths and increase their life skills, and reduce the intensity, frequency and duration of behaviour of concern that causes harm to the person or others. The development of a PBS Plan is a collaborative process between the person with behaviours of concern, their families or carers, the service provider and anyone who supports the person in school, work, at home, or in the community.

It is important to note that only PBS Plans that include a restrictive practice need to be approved by a PBS Panel and registered by the Senior Practitioner.

The SP Act supports the ACT's commitments under the National Disability Insurance Scheme (NDIS). The NDIS has made regulating the use of restrictive practices and the use of positive behaviour support a key part of the NDIS Quality and Safeguarding Framework. The NDIS has enshrined some of these requirements in legislation, namely, the NDIS Amendment (Quality and Safeguards) Act 2017.

The new arrangements under the NDIS focus on person-centred interventions to address the underlying causes of behaviours of concern (previously known as challenging behaviours) while safeguarding the dignity and quality of life of people with disability who require specialist behaviour support. These arrangements will include undertaking a functional behavioural assessment, then developing an NDIS positive behaviour support plan containing evidence-based, proactive strategies that meet the needs of the participant. From 1 July 2019, all NDIS providers in the ACT will need to use NDIS templates for PBS Plans, which is available on the NDIS Commission website, at

https://www.ndiscommission.gov.au/providers/behaviour-support. Providers already have the option of using the NDIS PBS Plan template and having it approved and registered under the SP Act.

It is anticipated that organisations who are considered providers under the legislation will develop and strengthen their individual policies, procedures and related operational documents (templates, protocols) to meet the intent of these guidelines and the guidance provided. The Senior Practitioner may request to review an organisation's policies, procedures and related templates to advise if they meet the intent of the guidelines and ensure the organisation is compliant with the legislation. Alternatively, organisations may proactively seek this advice. This ensures that different providers are compliant with the legislation but have the flexibility to develop appropriate policies, procedures and related operational documents suitable to their individual context and service sector.

The ACT was the first State or Territory in Australia to adopt a legislative charter of human rights and is now one of three Australian jurisdictions with legislation that imposes binding human rights obligations on public authorities. Protected rights include the rights to liberty and security, rights of children and right to life. Any limits on human rights will only be justified where there is a lawful basis for the limitation, and-it is the-least restrictive way of achieving a legitimate purpose, such as protecting the safety and rights of others.

While the Senior Practitioner Act establishes a legislative scheme for regulating the use of restrictive practices, it does not replace or alter existing obligations or legislative schemes established under other Acts. For example, the Work Health and Safety Act, 2011 imposes a number of work health and safety duties on the Territory, its offices and works, including a duty to ensure (as far as is reasonably practicable) that the workplace is without risks to the health and safety of any person at the workplace (including staff). It is important that consideration of other Acts is included in any related planning and implementation of the Senior Practitioner Act.

PRINCIPLES OF POSITIVE BEHAVIOUR SUPPORT (PBS)

The SP Act defines a restrictive practice as a practice that is used to restrict the rights or freedom of movement of a person for the primary purpose of protecting the person or others from harm. Under Section 10 of the SP Act, a provider must not use a restrictive practice on a person other than in accordance with a registered positive behaviour support plan. The intent of the legislation is to ensure that restrictive practices are only used:

- as a last resort, for the shortest possible time and only when necessary to prevent harm to the person or others; and
- if it is the least restrictive way of ensuring the safety of the person or others.

Positive Behaviour Support (PBS) is an evidence-based framework to support people of all ages in all settings in reducing behaviours of concern (sometimes called challenging behaviours). It is the key strategy identified in the Act (Section 6) to maximise opportunities for achieving positive outcomes and reducing or eliminating the need for restrictive practice. PBS is:

- Person-centred: ensuring the person's (or child's) life goals are at the centre of the process
- a Partnership: collaborating with the person and all key stakeholders shapes the process of change
- Planned: creating a clear document to ensure shared understandings and accountability
- **Positive:** focusing on preventative, rather than reactive, strategies
- Proactive: placing the responsibility for changing behaviour on both the person and their supporters
- Purposeful: using a functional assessment approach to identify the reason for the behaviour
- Process driven: cycling iteratively through a process of identifying, assessing, planning, implementing, monitoring and evaluating data.

PBS has two main aims:

- to increase the person's quality of life, and
- to decrease the intensity, frequency and duration of behaviour that causes harm to the person or others (see Section 11 of the SP Act).

The main feature of PBS is the use of a PBS Plan and, within that, a Functional Behavioural Assessment (FBA). A FBA is the process for determining and understanding the function or purpose behind a person's behaviour and may involve the collection of data (such as observations and information from those who know the person well) to develop an understanding of the circumstances that trigger and maintain the

behaviour of concern. PBS uses the data collected and develops effective individualised strategies and replacement behaviours, in a way that reduces the occurrence and impact of behaviours of concern and minimises the use of restrictive practices. These strategies are documented in the PBS Plan.

While the intent of this Guideline is not to dictate the use of a particular PBS Plan template, all PBS Plans should contain (SP Act, s12):

1) Strategies to build on the person's strengths:

- Overview of person's biopsychosocial strengths and needs (such as health, routine, relevant history)
- Replacement behaviour and skills to be taught
- Environmental supports
- Staff supports
- Communication/sensory/learning supports

2) Strategies to reduce to the behaviour(s) of concern

- Description of behaviour of concern including frequency, intensity and duration
- Background to behaviour of concern including early warning signs and triggers
- Identified consequences of behaviour of concern

3) Positive strategies to be used prior to using restrictive practice

4) Identification of regulated Restrictive Practices included in PBS Plan

5) Detailed summary/protocol for each proposed restricted practice

- Rationale for the use of the restrictive practice
- Circumstances in which the restrictive practice is to be used
- Procedure for using the restrictive practice including observations and monitoring
- Implementation instructions for staff
- Schedule of review of the restrictive practice
- Fade out/reduction of restrictive practice strategies
- De-escalation and debriefing strategies

6) Evidence of the consultation process with others (Including a person with knowledge of PBS) during the plan development

7) Strategies for monitoring and team responsibilities

• Considerations of the safety of all people and duty of care obligations under the Work Health Safety Act 2011 and the Human Rights Act 2004.

While positive behaviour support is appropriate for supporting all people with behaviours of concern, it is only PBS plans that include restrictive practices that need to be submitted to a Panel for approval and then forwarded to the Senior Practitioner for registration. The restrictive practices outlined in a plan may be:

- Routine: administered or occur daily/regularly
- PRN (as needed): Occur on a needs basis/irregularly in order to respond to a behaviour of concern.

Whilst PBS is the overarching framework presented in the Senior Practitioner Act, this does not exclude other person centred approaches, in particular trauma informed approaches. A trauma-informed perspective is one in which service providers are conscious of a person's trauma history and are aware of the impact that may have on the person's behaviours of concern. As with the PBS approach, trauma informed practice is strengths-based, uses culturally appropriate evidence-based assessment, engages in efforts to enhance the resilience and protective factors of people, and emphasises collaboration.

Table 1: Process for PBS Plans that include restrictive practices as described in the SP Act

Step required by SP Act	Who?	Guidelines	Described in:
1. Developing the plan: Section 12(3)	Provider (including individual and team)	 A provider must: consult as appropriate with the person, their family, carers, any guardian or advocate for the person and any other relevant person use the assistance of a person with professional expertise or appropriate experience in relation to positive behaviour support 	PBS Plan Guideline (this document)
2. Writing the plan: Section 12(2)	Provider (including individual and team)	 A positive behaviour support plan must identify: a description the behaviour of the person that is causing harm to the person or others the positive strategies that must be attempted before using a restrictive practice procedure and circumstance for each restrictive practice proposed to be used a copy for the person who is the subject of the plan (in an appropriate format) 	PBS Plan Guideline (this document)
3. Preparing the plan for the panel: Section 15	Provider/ plan author	 A provider/plan author must apply to the PBS Panel. The application must be in writing and include: the name and business address of the provider a copy of the plan supporting documentation may also be attached to the plan, such as reports from therapists, doctors or psychologists. 	PBS Panel Guideline
4. Panel approval of the plan: Section 14	PBS Panel	 A PBS Panel must assess the plan and decide whether to approve the plan. The PBS Panel may approve the plan only if satisfied: the plan is consistent with these guidelines; and any restrictive practice included in the plan is necessary to prevent harm to the person or others and is the least restrictive approach reasonably available. The PBS Panel must give written reasons for its decision to the provider. 	PBS Panel Guideline
5. Registration of the plan: Section 15	Senior practitioner	Following the panel's approval of the plan, it will be forwarded to the senior practitioner for registration. On application, the senior practitioner must either: • register the positive behaviour support plan; or • refuse to register the plan. The senior practitioner may register the plan only if satisfied: • the plan is consistent with the guidelines made; and • any restrictive practice included in the plan is necessary to prevent harm to the person or others and is the least restrictive approach reasonably available.	PBS Panel Guideline

Step required by SP Act	Who?	Guidelines	Described in:
6. Sharing the plan: Section 16	Senior Practitioner	 On registration of a positive behaviour support plan, the provider must give a copy of the approved plan to: the person who is the subject of the plan; and if the person has a guardian, the person's guardian; and if the person is a child, each person with parental responsibility for the child; and the public advocate. 	PBS Panel Guideline
7. Review and amendment of plans: Section 17	Provider (including individual and team)	The provider must keep the plan under review and take steps to have it amended whenever necessary to reflect a change in circumstances such as if a plan includes a restrictive practice and it becomes no longer necessary to use the restrictive practice. The provider must review the plan at any time on written request of the person who is the subject of the plan. If the person has difficulty putting the request in writing, the provider must give the person reasonable assistance to do so.	PBS Panel Guideline
8. Expiry of plans: Section 18	Provider (including individual and team)	 A registered positive behaviour support plan expires 12 months after the day the plan is registered. The provider must review the plan, and if it still contains a restrictive practice, reapply to the panel (step 1). 	PBS Panel Guideline
9. Maintaining a register of plans: Section 19	Senior Practitioner	The senior practitioner must keep a register of PBS Plans. The register may: include any other information the senior practitioner considers relevant; and be kept in any form, including electronically, that the senior practitioner decides. The Senior Practitioner may: correct a mistake, error or omission in the register; and change a detail included in the register to keep the register up-to-date.	PBS Panel Guideline
10. Provider to monitor and record use of restrictive practices: Section 20	Provider	 The provider must— monitor and make a record of any use of restrictive practices under the plan; and notify the Senior Practitioner about the use of restrictive practices in accordance with these guidelines. 	PBS Plan Guideline this document PBSP Panel Guideline/ Restrictive Practice Data Reporting Guideline

APPENDICES

APPENDIX A: HOW TO WRITE A PBS PLAN

This guidance is for those providers requiring support and/or resources to develop PBS plans in accordance with the *Senior Practitioner Act 2018*. It provides further detail in relation to each of the steps presented in Table 1, including a PBS Plan template and example PBS Plan. Providers <u>may</u> choose to use these resources to inform staff professional development or as a template for whole service provider approaches.

Appendix A is comprised of the following parts:

A1. General guidance on developing a PBS plan

A2. Section one: Person and service provider's details

A3. Section two: About the person

A4. Section three: Behaviour of concern

A5. Section four: Positive Behaviour Support (teaching the replacement behaviour)

A6. Section five: Restrictive Practices

A7. Section six: Team Collaboration

A8. Section seven: Monitoring

A1. GENERAL GUIDANCE ON DEVELOPING A PBS PLAN

WHO SHOULD BE CONSULTED IN THE DEVELOPMENT OF A PBS PLAN?

It is important to ensure that the PBS Plan is developed in consultation with key people, including:

- the person for whom the plan is being developed;
- the person's parent/s, guardian and/or advocate;
- an expert in the positive behaviour support approach;
- a representative from each servicer provider agency that is expected to implement the plan; and
- any other professional who is integral to supporting the person, such as a medical practitioner therapist, speech pathologist or teacher.

WHAT QUESTIONS SHOULD BE ADDRESSED AT THE CONSULTATION MEETING?

1. What do we know about the person now that will help design the best support?

- Have there been any significant changes in the person's life that may impact them?
- Are there emotional, physical or other health issues that may need to be considered?
- Are there any assessment results that need to be taken into consideration, such as a communication assessment?
- Is there anything else the team needs to consider to ensure the person is supported (e.g., is there a need for additional staff training or knowledge) or does the person not have another way of communicating what they are trying to say?

2. What are the functions of the behaviours of concern used by the person?

- If a functional behaviours assessment has been done, discuss what the team believes the function of the person's behaviour(s) is/are.
- If previous interventions didn't work, a new functional behaviour assessment is needed.
- Discuss what things trigger the behaviours of concern.
- Do these triggers work the same way in all environments (in the community or home)?

3. What targeted positive behaviour supports are needed?

How can the team best support the person to reduce their behaviours of concern?

Note: This can include positive behaviour support strategies such as replacement behaviours, reinforcement, building or using existing skills, and increasing the person's choices, interactions, opportunities and/or communication skills.

4. What de-escalation strategies are needed?

Seek agreement from the team about de-escalation strategies needed to ensure consistency across different environments and settings. De-escalation strategies must start with the least restrictive options first.

5. Communication between team members

- How will the team communicate about changes in the person's behaviour or other significant changes that may affect the person's behaviours (e.g., a communications book that goes with the person to different services)?
- Within each service, who is responsible for what? This includes developing materials for training,
 organising appointments relevant to behaviour support, and disseminating appropriate information.
- Who will provide appropriate debriefing for staff when there has been an incident and how will staff safety be addressed?

6. When will the positive behaviour support plan be reviewed?

A positive behaviour support plan expires after 12 months. If a restrictive practice is still required, the PBS plan must be reviewed and resubmitted to a Panel.

 How will the team monitor and record the use of restricted practices during the 12-month period (e.g., documentation reviewed at team meetings)?

A2. SECTION ONE: PERSON AND SERVICE PROVIDER'S DETAILS

EXAMPLE PBS PLAN (SECTION ONE)

SECTION ONE: PERSON AND SERVICE PROVIDER'S DETAILS		
Name of person		Insert photo
Guardian/Advocate		
PBS Plan start date		
PBS Plan end date		
Service Provider/s and address		
Service Provider/s Representative/s		
Contact details		
PBS Plan author		
Contact details		
Behaviour support specialist		
Contact details		
PANEL APPROVAL (for Plans that include restrictive practices only)		
Date approved/not approved		
Registration number		
Comments		

GUIDANCE ON HOW TO COMPLETE PBS PLAN (SECTION ONE)

Please ensure the PBS Plan includes:

- The full name of the person who is the subject of the plan
- The full name and contact details of the PBS Plan author / NDIS-funded Behaviour Support Specialist (as applicable).

This information is useful for both the Senior Practitioner and the panel in case there are any questions associated with the PBS Plan.

Please ensure the PBS Plan end date is less than 12 months from the PBS Plan start date. Under the SP Act, a plan is only valid for 12 months before requiring review.

A3. SECTION TWO: ABOUT THE PERSON

EXAMPLE PBS PLAN (SECTION TWO)

SECTION TWO: ABOUT THE PI	ERSON
History/ culture/ family/ personal supports	
Weekly routine	
Health	
Communication	
Sensory	
Likes/Dislikes/ Preferred supports	
Strengths/ dreams/ aspirations	

GUIDANCE ON HOW TO COMPLETE PBS PLAN (SECTION TWO)

This section should contain **brief** information on the **key** aspects of a person's life and support needs that need to be considered in supporting the person. This information is important to establish connections between what is known about the person and reasons for the behaviour of concern. It may also be used to capture the person's likes/strengths that can be used to promote positive behaviour and increase quality of life.

History

Brief dot points about the person and the factors that may explain or influence their current behaviours of concern. This could include, for example:

- the person's supports: informal (e.g. family/friends) and formal (e.g. public/ advocate/legally appointed guardian) and daily activities (school, employment/day placement).
- their education and culture, the person's disability and impact on their life.
- any significant life events, if linked to their behaviour.
- This section should also contain information about interventions that have been tried previously, what the results were, why the current restrictive practices are in use, or how someone's quality of life has increased with a *decrease* in restrictive practices.

Health

Brief description of current physical and mental health. Consider briefly the ways health may be linked to their behaviours of concern and support needs. Only include information that is necessary for the person to be supported well.

This could include:

- pain, disease, chronic medical conditions, mental illness, or medication side effects.
- what are the impacts of hunger, stress, tiredness, boredom.
- list all current medications here.

You can summarise here using dot points here and refer to the person's health plan or mental health plan for further detail. Remember to be concise.

Communication

Describe how the person communicates with others (consider both; understanding what is communicated **to them** and being able to communicate **to others**).

Consider:

- Does the person have difficulty communicating their needs?
- Do staff have difficulty understanding the person?
- Have they been referred to a speech pathologist?
- Has a speech pathologist assessment been done in the past?

- Are there any communication strategies in place? If so, what? Are they meaningful to the person's level of ability?
- How are communication difficulties influencing their behaviours of concern?

Likes/Dislikes

Likes: This information will be important for engaging the person in enjoyable meaningful activities of their choice, they can be used for reinforcing new skills as well as giving the team ideas of what could be used to engage the person when they are in a difficult or overwhelming situation (de-escalation).

Dislikes: These are especially important if they act as triggers or setting events to behaviours of concern.

Sensory

Sensory experiences include vision, hearing, touch, taste, smell, balance, body awareness through muscles and joints. Consider each of these for the person and describe what the person likes and doesn't like.

Is the person seeking or avoiding sensory experiences (e.g., noise)? Is this seeking or avoiding related to their behaviours of concern? Summarise the findings of any assessments.

Strengths, dreams and aspirations

Brief description of the person's own goals and dreams.

Other

Sometimes behaviours of concern occur because of a mismatch between the individual's environment and their needs. Is there anything in the environment that can be changed or should be maintained?

Look at the different settings the person lives in, the people they live with and their interactions and relationships.

- Are they living where they want to live?
- How often does the person get to make choices are they meaningful choices? How often they get to do their preferred activities?
- Is their environment, staff, interactions, responses and activities **predictable**? How do they know what's happening in their day?

Which of above factors could be addressed to support the person better?

This information will be helpful for the following sections when describing the triggers, setting events and deciding on the functions or purpose of the behaviours of concerns, as well choosing positive behaviour support (PBS) strategies.

A4. SECTION THREE: BEHAVIOUR OF CONCERN

EXAMPLE PBS PLAN (SECTION THREE)

SECTION THREE: BEHAVIOUR OF CONCERN		
Behaviour Description		
(including frequency, severity, duration)		
Triggers and setting events		
Activity		
Communication		
People		
Physical environment		
Place		
Routine		
Time		
Other		
Functions of the behaviour		
Protest, avoidance or escape		
Wants objects or activities		
Physical need		
Sensory need		
Seek social interaction		

GUIDANCE ON HOW TO COMPLETE PBS PLAN (SECTION THREE)

List the behaviour(s) of concern to be addressed in the PBS Plan.

If there are current behaviours of concern resulting in harm to self and or others, describe what these behaviours were and when they were last seen.

The following section includes an example of a student 'TJ'. The behaviour of concern is that when TJ is upset he screams. He will also pinch if he is not redirected. Many students in the class find this noise very distressing. As a response to his behaviour of screaming loudly and pinching, he is often moved to a seclusion space until he stops.

Behaviour description

Describe what the behaviour looks like, how often it occurs, how long it lasts, what harm is caused, the last time the client used the behaviour, and how long the client has been using this behaviour.

Example: TJ, when upset, often shouts and screams. If this behaviour is not redirected, TJ pinches the person closest to him. He does this up to eight times a day. The behaviour can last for up to 10 minutes. Some students in the class become extremely upset. This has been happening since moving into his new classroom three months ago. This can be a physical risk to both TJ or other students as when agitated by loud sounds, several other students can become aggressive. TJ's pinching also can leave significant bruising.

Triggers and Setting Events

Describe what usually happens **just before** the behaviour of concern occurs that leads to the behaviour occurring (Trigger); and what has happened before the trigger to make the behaviour more likely to occur (Setting event). Look for triggers and settings events you may have identified in the **Section Two** or through the behaviour recording conducted by the team.

It is important to not only to state the triggers and setting events but also WHY they might lead to the behaviour, this will help the team to come up with the Function(s) or purpose of the behaviour in the next section 'Functions'.

Activity

Trigger: Are there any activities, events or tasks that trigger the behaviour? Why? What behaviour will this lead to?

Setting event related to the trigger: What is/are the setting event(s) that directly relate to this trigger? What activities, events or tasks make it more likely that the behaviour of concern will occur? Why?

Communication

Trigger: Is there a particular form of communication or phrasing that triggers the behaviour? For example, the word 'no'. (Refer to the Communication part of Section Two.)

What is/are the setting event(s) that directly relate to this trigger? What behaviour does this lead to?

Example Behaviour: screaming and pinching

Trigger 1. Staff calling him by names other than his preferred name 'TJ'.

Setting event 1. Staff being unaware or forgetting to say 'TJ'.

Trigger 2. Staff not clearly identifying/ warning TJ of changes e.g. to daily activities.

Setting event 2. He also uses the behaviour to communicate confusion, e.g. at transitions. It appears to be related to anxiety.

People

Are there certain people whose presence or absence will trigger the behaviour? For example, regular/casual staff.

What is it about this person or group of people that triggers the behaviour? Is there a related setting event(s)? What behaviour does this lead to?

Physical environment

Are there any environments, or aspects of certain environments that trigger the behaviour or act as a setting event for a behaviour? (Noise, crowding, location, temperature, materials or objects in the environment). What behaviour does this lead to?

Place

Are there any locations (the pool, doctor's waiting room) that trigger the behaviour or act as setting events? Why? What behaviour does this lead to?

Routine

Are there any changes to a particular routine or schedule that will trigger the behaviour? Are there related Setting events? What behaviour does this lead to?

Time

Are there any times of the day or year that will trigger the behaviour?

Other

Describe anything else not listed above that may act as a trigger or setting event for the behaviour of concern. For example, feeling unwell, or when experiencing symptoms of mental illness or condition.

Example: TJ is more likely to scream in unfamiliar activities or with unfamiliar staff.

Functions of the Behaviour(s)

Consider what the person is trying to communicate by using a particular behaviour of concern.

All behaviours of concern serve a purpose or have a 'function'. Correctly identifying the function of a behaviour can lead to effective strategies to support the person better.

Important:

- 1. The function should logically link to the triggers and setting events and behaviours you have listed above.
- 2. There can be multiple functions for one behaviour (for example, person uses one behaviour for social interaction and the same behaviour to avoid something, OR the person may use multiple behaviours for the same function kicks or bites to avoid something).

Examples of functions may be:

• Protest, avoidance or escape

Is there something the person wants to escape, avoid, reduce or delay by using this behaviour/s?

Example: TJ screams to protest being called names other than 'TJ' because he only wants to be referred to as 'TJ'.

Wants objects or activities

Is the person attempting to obtain an item or engage in a particular activity by using this behaviour/s?

Physical need

Physiological or basic needs here might include: needing to use the toilet or wanting a drink or food.

Sensory need

Is the person is trying to seek or avoid, increase or reduce any sensory experiences (touch, taste, sight, sound, smell, movement or body awareness through muscles and joints)?

Seek social interaction/ attention

Is the person attempting to communicate their need to seek relationships, company or interaction with another person?

A5. SECTION FOUR: POSITIVE BEHAVIOUR SUPPORT

EXAMPLE PBS PLAN (SECTION FOUR)

SECTION FOUR: POSITIVE BEHAVIO	UR SUPPORT
Replacement behaviour / skill teaching	
Communication skills	
Social skills	
Independence skills	
Self-regulation skills	
Other	
Other goals and objectives	
Address triggers and setting	
events	
Physical and Mental Wellbeing	
Address "About the Person"	
factors e.g. strengths/ dreams	
and life goals	
De-escalation	
Assess safety	
Prompt the replacement	
behaviour	
Other	
Post incident debriefing	

GUIDANCE ON HOW TO COMPLETE PBS PLAN (SECTION FOUR)

Positive Behaviour Support is the use of positive strategies to increase quality of life and decrease behaviours of concern by making changes to a person's environment and teaching new skills. In planning PBS strategies, considerations of any impact and implications of enacting the plan with respect to the safety of other people in the environment with reference to the Work Health Safety Act and matters relating to duty of care. To be effective, all support strategies need to address the function of the behaviour, and the triggers and setting events that lead to the behaviour.

This section should describe changes that will reduce the chances of the person needing to use the behaviour in the future, these should include:

- Changes to be made to reduce or eliminate the **triggers and setting events** (changing an environment).
- Teaching a replacement behaviour so the person does not need to use the behaviour of concern.
- Addressing any physical and mental health issues, communication difficulties for the person and for staff, as well as the other areas of the person's life needing support that were identified in the **About the** person section.

Address triggers and setting events

What needs to be changed to reduce or eliminate the triggers or setting events or minimise their impact?

Example Behaviour: Screaming

Trigger/Setting event 1: All staff will be told to use his preferred name, TJ.

Trigger/ Setting event 2: Staff will always communicate schedule changes with TJ in written or visual form. **Other setting events**: Unfamiliar noisy environments-Staff will monitor TJ's environments and help him to utilise iPod, headphones and highly preferred music when in noisy environments.

Replacement behaviour and skill teaching

1. Replacement behaviours

Replacement behaviours are behaviours the person can use to meet the same functions as the behaviour of concern. They are essential to decreasing behaviours of concern. Ask: What could the person learn to do instead of the behaviour of concern that addresses the reason (function) they engage in the behaviour?

The team needs to specify:

- The replacement behaviour to be taught so all staff can teach it and reinforce its use.
- How the replacement behaviour fills the same need (or function) that that particular behaviour of concern serves for the person.
- Who in the team will do what?
- What strategies, tools or materials will be used to teach the replacement behaviour?
- How the person will be rewarded with something positive to use the replacement behaviour.

Important: If there are multiple functions, multiple replacement behaviours may be needed.

Example: TJ will be taught by staff to use a range of visual supports to inform staff of his preferred name/preference for written or visual communication and to protest if his preferred name or way of communicating are not used.

Example: Staff and TJ will create the visual supports. Staff will teach (model and provide verbal prompts) TJ how to use them. Every time TJ uses his cards, staff will immediately give him 'thumbs up', and immediately perform the preferred action written on the card.

2. Replacement behaviour and behaviour reduction

- Include goals for increasing replacement behaviour and decreasing behaviour of concern.
- The goal should state how much the replacement behaviour will increase and how much the behaviour of concern will decrease.

• Example of increasing the replacement behaviour:

When TJ needs to communicate or protest; he will give the correct card to staff without screaming, for .75 of the time for three consecutive weeks within three months.

Example of decreasing behaviour:

The goal is to reduce instances of screaming within two months from eight times a day/ 10 minutes of screaming to less than twice a day/ less than one minute of screaming a day.

3. Skill teaching

This could include any skill the person wants to develop such as;

- social skills for example interacting with others
- independence skills (travel, cooking, using the phone/money)
- coping and tolerance skills (relaxation techniques, mindfulness, waiting skills).

If this information is already included in the person's learning/lifestyle plan, just refer to it and attach.

Communication

What communication supports does the person need to ensure successful two-way communication and how will this be implemented and maintained over time? (See Communication in **About the person** section of this planning guide).

Goals and Objectives

What will be achieved and when? What behaviours will be increased? What behaviours will be decreased?

Physical and mental wellbeing

What do the team need to do to address any health issues? (See Health in **About the person** section of this planning guide). This can include medical advice, other professional advice or activities such as chat time with the person and staff.

Address 'About the Person' factors

Address any other issues that were raised when completing the **About the person** section of this planning guide. For example, environmental issues, lifestyle, relationships, sensory, disability, choice, Person-Centred Active Support.

Other goals

Include goals for the other areas of the PBS Plan such as skill development, physical and mental wellbeing.

Examples of skill teaching:

- Teaching TJ to his photos on his schedule board before every transition, identifies the previous activity photo and moves it to the finished box.
- Incorporate a change symbol for new/ unexpected activities on his schedule.
- Teaching TJ to use visual supports to request his interests (iPod, multisensory tasks)
- Teaching TJ to use the 'relax room' area of the classroom and engage with a range of preferred sensory items and books. This sometimes can be used with another student also.
- Teaching TJ choice making e.g. music and headphones, outdoor courtyard and sensory time.
- Teaching TJ to ask for help (across the room / the day)
- Teaching TJ a range of self-regulation skills (as part of a whole class/ school approach)

De-Escalation

List what staff should do when a behaviour of concern occurs to ensure the safety of all, to avoid escalating the behaviour and minimising its impact on all people in the least restrictive way.

- For **each** behaviour or groups of behaviours, clearly state what the staff should do at each stage of behaviour escalation before the use of a restrictive intervention is considered.
- The strategies listed need to work for the person involved, the different places the behaviours may occur in and the staff who may have to use them.

Assess safety

In planning the PBS strategies, the safety and wellbeing of the all people in the environment should be considered.

Prompt the replacement behaviour

If safe to do so, how should the staff prompt the person to use the replacement behaviour being taught?

Post incident debriefing

After any critical incident describe how everyone will be de-briefed to ensure the wellbeing of all involved as well as learning how to do things differently next time to avoid another critical incident.

Best practice suggests there should be both immediate de-briefing and formal debriefing. The debriefings need to be done in a non-punitive and supportive way.

- The immediate debriefing needs to look at the emotional support needed for the individual and staff involved, and any immediate changes required in the positive behaviour support plan.
- The formal debriefing should occur within 48 hours of the incident and needs to examine the incident to discover the cause.

A6. SECTION FIVE: RESTRICTIVE PRACTICES EXAMPLE PBS PLAN (SECTION FIVE)

SECTION FIVE: RESTRICTIVE PRACTICES. ADDRESS ONE RESTRICTIVE PRACTICE PER PAGE			
Restrictive Practice	Administration Type	Description (see table below)	FOR EACH RESTRICTIVE PRACTICE, ADDRESS:
Routine	Chemical		Positive strategies to be used prior to using restrictive practice
Routine	Mechanical		Rationale for the use of the restrictive practice
Routine	Environmental		Circumstances in which the restrictive practice is to be used
PRN	Other		Procedure for using the restrictive practice including observations and monitoring
PRN	Chemical		Implementation instructions for staff
PRN	Mechanical		Schedule of review of the restrictive practice
PRN	Environmental		Fade out/ reduction of restrictive practice strategies
PRN	Seclusion		De-escalation and debriefing strategies
PRN	Physical		(These may be within the PBS plans or each separate protocol documents that accompany the PBS plan).

GUIDANCE ON HOW TO COMPLETE PBS PLAN (SECTION FIVE)

Restrictive Practices	Enter how does the use of the restrictive intervention reduce the risk of harm to the person or others and specify the benefit to the person. Note that restrictive interventions do not
	improve 'quality of life'.
Routine	Chemical restraints are medications that are used to control or subdue a person's behaviour.
Chemical	They do not include medications prescribed to treat, or enable the treatment, of a physical
	illness, a mental illness or a physical condition.
	Description: Drug, Dosage, Route, Frequency
	Enter how does the use of the restrictive intervention reduce the risk of harm to the person
	or others and specify the benefit to the person. Note that restrictive interventions do not
	improve 'quality of life'.
Routine	Mechanical restraints are devices used to prevent, restrict or subdue a person's
Mechanical	behaviour/movement. They do not include devices for prescribed for therapeutic purposes or
	to enable the safe transportation of a person.
	Description: Belts/Straps, Helmet, Bedrails, Other, Cuffs, Gloves, Wheelchairs,
	Tables/Furniture, Splints, Restrictive Clothing
	At which time of the day is the restraint applied and when is it removed?
	Enter how does the use of the restrictive intervention reduce the risk of harm to the person
	or others and specify the benefit to the person. Note that restrictive interventions do not
	improve 'quality of life'.
Routine	Environmental restraint means any action or system that limits a person's ability to freely
Environmental	access the person's surroundings or a particular thing; or engage in an activity.
	Description: Restriction to his or her room, toilet, bathroom, fridge, backyard, kitchen
	cupboards, pantry, laundry, living areas, kitchen, phone, other restrictions outside of the
	premises.
	Times or situations where the person would be supervised by staff in order to either
	prevent or respond to behaviours of concern should they occur.
PRN Other	Other restrictive interventions would include for example Community care orders impacting
	on the person's liberty.
PRN	Description: Drug, Dosage, Max per day, Oral
Chemical	Enter how does the use of the restrictive intervention reduce the risk of harm to the person
	or others and specify the benefit to the person. Note that restrictive interventions do not
	improve 'quality of life'.
PRN	Description: Belts/Straps, helmets, bedrails, other, cuffs, gloves, wheelchairs,
Mechanical	tables/furniture, splints, restrictive clothing
	Maximum time they can be applied and the number of episodes per day they can be used.
	Enter how does the use of the restrictive intervention reduce the risk of harm to the person
	or others and specify the benefit to the person. Note that restrictive interventions do not
	improve 'quality of life'
PRN	Description: Restriction to his or her room, toilet, bathroom, fridge, backyard, kitchen
Environmental	cupboards, pantry, laundry, living areas, kitchen, phone, other restrictions outside of the
	premises.
	Times or situations where the person would be supervised by staff in order to either
	prevent or respond to behaviours of concern should they occur.
PRN	Description: Method and location
Seclusion	Describe what the person's presentation looks like in order to cease seclusion as soon as
	possible.
PRN	Description: Method and location
Physical	Describe what the person's presentation looks like in order to cease physical restraint as
	soon as possible.

A7. SECTION SIX: TEAM COLLABORATION

EXAMPLE PBS PLAN (SECTION SIX)

SECTION SIX: TEAM COLLABORATION			
Who has been involved in preparation of the PBSP and what are their responsibilities?			
NAME	AGENCY	ROLE	ACTIONS
TEAM COORDINATION A	ND REVIEW		
Team coordination			
Communication and			
review of goals			

GUIDANCE ON HOW TO COMPLETE PBS PLAN (SECTION SIX)

List all the people in the team and their roles and responsibilities. This may include both formal and informal supports such as doctors, specialists, legally appointed guardians etc. who may have a monitoring or oversight role.

How has the team included the person themselves in the development of their plan?

TEAM CO-ORDINATION AND REVIEW

List how the team will co-ordinate all the tasks and responsibilities and review the positive behaviour support plan. There are a range of plan implementation supports available such as: https://www.autismspectrum.org.au/pbs#Key%20Resources.

Team co-ordination

List all the specific tasks/goals of the BSP for example replacement behaviour, other PBS goals such as supporting communication, physical and mental health tasks, or other tasks, who is responsible for carrying them out, by what date will the task be achieved and what progress has been made

Example: Staff (name) responsible for card making, teaching and recording, parents to provide computer and follow strategies at home (replacement behaviour).

Communication and review of goals

Describe how the team will monitor progress towards the goals of the positive behaviour support plan.

Example: Staff will make daily recordings of behaviour and card use, to be kept on file and reviewed by staff and parents every two weeks, decisions on changes to strategies to be decided by all if progress towards quality of life goals, behavioural goals, or PBS Plan implementation is not occurring or a critical incident occurs.

A8. SECTION SEVEN: MONITORING

EXAMPLE PBS PLAN (SECTION SEVEN)

PBS/ Restrictive practice monitoring tool - to be used monthly		
Person and provider's details		
Name of person		
Service provider		
Plan review date		
Restrictive Practices	Discussion	
Record discussion in team meet	ing minutes as to any changes to behaviour, issues with team consistency,	
barriers or importantly, success	es.	
Review the data to identify		
number of restrictive		
practices required over the		
month.		
Have there been increases or		
decreases in the use of		
restrictive practices in the last		
month compared to the		
previous month?		
Behaviours of concern	Discussion	
Record discussion in team regar	ding the person displaying behaviours of concern.	
If the behaviour of concern		
has increased what are the		
reasons for the increase?		
If the behaviour has increased		
what changes to need to be		
made to the PBSP, programs,		
materials, by whom, by		
when?		
Replacement Behaviours	Discussion	
	hing of replacement behaviours; that is what they want the person to do	
instead of using the behaviour o	of concern.	
Review the data (observation		
sheets, daily notes, team		
meetings, and individual's		
feedback) to evaluate the		
learning of the new skill.		
Review	Discussion	
	r restrictive practices are still required.	
Is the restrictive practice still		
needed? If yes, why?		
Are there any other support		
options that could be		
considered?		

APPENDIX B: PBS PLAN EXAMPLE TEMPLATE

SECTION ONE: PERSON AND SERVICE PROVIDER'S	S DETAILS	
Name of person		Insert photo
Guardian/ Advocate		
PBS Plan start date		
PBS Plan end date		
Service provider/s and address		
Service Provider/s Representative/s		
Contact details		
PBS Plan author		
Contact details		
Behaviour support specialist		
Contact details		
PANEL APPROVAL (for Plans that include restricti	ve practices only)	
Date approved/not approved		
Registration number		
Comments		

SECTION TWO: ABOUT THE PERSON				
History/ culture/ family/ personal supports				
Weekly routine				
Health				
Communication				
Sensory				
Likes/Dislikes/ Preferred supports				
Strengths/ dreams/ aspirations				

SECTION THREE: BEHAVIOUR OF	CONCERN
Behaviour Description	
(including frequency, severity,	
duration)	
Triggers and setting events	
Activity	
Communication	
People	
Physical environment	
Place	
Routine	
Time	
Other	
Functions of the behaviour	
Protest, avoidance or escape	
Wants objects or activities	
Physical need	
Sensory need	
Seek social interaction	

SECTION FOUR: POSITIVE BEHAVIOU	R SUPPORT
Replacement behaviour / skill	
teaching	
Communication skills	
Social skills	
Indonondonos skills	
Independence skills	
Self-regulation skills	
Other	
- Cure.	
Other seels and shipstines	
Other goals and objectives	
Address triggers and setting events	
Physical and Mental Wellbeing	
,	
Address "About the Person"	
factors e.g. strengths/ dreams and	
life goals	
De-escalation	
Assess safety	
Assess salety	
Prompt the replacement behaviour	
Other	
Post incident debriefing	

PBS plan template (example)

SECTION FIVE: RESTRICTIVE PRACTICES				
Restrictive Practice	Administration Type	Description (see table below)	For each restrictive practice, address:	
Routine	Chemical		Positive strategies to be used prior to using restrictive practice	
Routine	Mechanical		Rationale for the use of the restrictive practice	
Routine	Environmental		Circumstances in which the restrictive practice is to be used	
PRN	Other		Procedure for using the restrictive practice including observations and monitoring	
PRN	Chemical		Implementation instructions for staff	
PRN	Mechanical		Schedule of review of the restrictive practice	
PRN	Environmental		Fade out/ reduction of restrictive practice strategies	
PRN	Seclusion		De-escalation and debriefing strategies	
PRN	Physical		(These may be within the PBS plans or each separate protocol documents that accompany the PBS plan).	

SECTION SIX: TEAM COLLABORATION Who has been involved in preparation of the PBSP and what are their responsibilities?					
NAME	AGENCY	ROLE	ACTIONS		
Team coordination and re-	view				
Team coordination	Team coordination				
Communication and review of goals					
Signatures:					

PBS plan template (example)

PBS/ RESTRICTIVE PRACTICE REVIEW TEMPLATE- TO BE USED MONTHLY

Person and provider's details				
Name of person				
Service provider				
Plan review date				
Restrictive Practices	Discussion			
Record discussion in team meet	ing minutes as to any changes to behaviour, issues with team consistency,			
barriers or importantly, success	es.			
Review the data to identify				
number of restrictive				
practices required over the				
month.				
Have there been increases or				
decreases in the use of				
restrictive practices in the last				
month compared to the				
previous month?				
Behaviours of concern	Discussion			
	rding the person displaying behaviours of concern.			
If the behaviour of concern	the person displaying behaviours of concern.			
has increased what are the				
reasons for the increase?				
If the behaviour has increased				
what changes to need to be				
=				
made to the PBSP, programs,				
materials, by whom, by when?				
	Discussion			
Replacement Behaviours				
	ching of replacement behaviours; that is what they want the person to do			
instead of using the behaviour o	oj concern.			
Review the data (observation				
sheets, daily notes, team				
meetings, individual's				
feedback) to evaluate the				
learning of the new skill.				
Review	Discussion			
	r restrictive practices are still required.			
Is the restrictive practice still				
needed? If yes, why?				
Are there any other support				
options that could be				
considered?				

APPENDIX C: POSITIVE BEHAVIOUR SUPPORT (PBS) PANEL APPLICATION

To be completed by plan author Email completed form to: actseniorpractitioner@act.gov.au

Date:			
Provider: Disability Service Pr	ovider	☐ Education	and Care
Person (subject of the PBS Plan	n) Details		
Name:		DOB:	
Street Address:			
Suburb:		Post Code:	
Plan author			
Name:			
Organisation:			
Service Provider/s			
1) Name:		Phone:	
Organisation:			
2) Name:		Phone:	
Organisation:			
Parent / Guardian:			
Name:		Phone:	
Organisation (If applicable):			
Submission completed by			
Name		Position	
Team / Location		Phone	
Signature		Date	
Endorsement from Supervisor	/ Manager		
Name		Position	
Team / Location		Phone	
Signature		Date	
Comments / Recommendation	15:		
PBS Plan Consent Details (to sh	nare information)		
Name			
Relationship to the person			
Phone		Email	
Signature		Date	

Checklist of MANDATORY elements to be included in PBS plan PART ONE Building on the person's strengths and increasing their life skills								
	Plan Start Date Plan End Date							
	Overview of person's biopsychosocial strengths and needs (such as health, routine, relevant history))		
	Replacement behaviou	r and skills to be taught	<u> </u>					
	Environmental support	CS .						
	Staff supports							
	Communication /senso	ory supports						
PART T	WO Reducing the behav	iour of concern						
	Description of behavio	our of concern including freque	ency, inte	ensity and duration				
	Background to behavio	our of concern including antec	edents, t	riggers				
	Identified consequence	es of behaviour of concern						
Restrict	tive Practices included in	PBS Plan						
	Seclusion							
	Chemical restraint							
	Mechanical restraint							
	Physical restraint							
	Environmental restrain	t						
Detaile	ed summary/ protocol fo	r each proposed restricted pra	actice					
	Positive strategies to b	e used prior to using restrictiv	e practic	е				
	Rationale for the use o	f the restrictive practice						
	Circumstances in which	n the restrictive practice is to b	oe used					
	Procedure for using the	e restrictive practice including	observat	ions and monitorin	g			
	Implementation instructions for staff							
	Schedule of review of t	he restrictive practice						
	Fade out/ reduction of	restrictive practice strategies						
	☐ De-escalation and debriefing strategies							
Other documentation attached (if applicable)								
	Current lifestyle and environment review							
	Current health plan (date last seen by GP)							
	Incident prevention and response (safety) plan PRN (medication as required) medical							
	Psychology/ speech/ occupational therapy report □ Medical certificate							
☐ Risk profile/appraisal/assessment ☐ Other PBS PANEL USE ONLY								
Data submission received Database undated								
	· L res L No				No			
Date ac	Date acknowledged All information supplied?							

APPENDIX D: DEFINITIONS OF REGULATED RESTRICTIVE PRACTICES

TABLE 2: RESTRICTIVE PRACTICE DEFINITIONS				
A practice that is used to restrict the rights or from wovement of a person for the primary purpose person or others from harm; and includes the form the chemical restraint; environmental restraint; mechanical restraint; physical restraint; seclusion; or verbal directions, or gestural conduct, of a condu	A restrictive practice is NOT 1) reasonable action taken to monitor and protect a child or vulnerable person from harm, e.g. holding a child's hand while crossing the road.			
Definition	Exclusion/ Exce	eption		
Chemical restraint				
The use of medication or chemical substance for the primary purpose of influencing a person's behaviour.	Chemical restraint is NOT: 1) the use of a chemical substance that is prescribed by a medical or nurse practitioner for the treatment, or to enable the treatment of a mental or physical illness or condition, or 2) the use of a chemical substance used in accordance with the prescription.			
Environmental restraint				
Any action or system that limits a person's ability to freely access the person's surroundings or a particular thing or engage in an activity.	Environmental restraint is NOT: the use of reasonable safety precautions such as a fence around a primary school playground.			
Mechanical restraint				
The use of a device to prevent, restrict or subdue the movement of all or part of a person's body. Mechanical restraint is NOT: 1) the use of the device to ensure the safety when travelling; or 2) the use of a device for therapeutic				
Physical restraint	T			
The use or action of physical force to stop, limit or subdue the movement of a person's body or part of the person's body.	duration intended t	rasonable physical force and to guide or direct a person in person's safety where there is		
Seclusion	T			
The sole confinement of a person, at any time of the day or night, in a room or other space from which free exit is prevented, either implicitly or explicitly, or not facilitated.	Seclusion is NOT: social isolation where a child or vulnerable person is in a space away from others.			
Verbal directions, or gestural conduct, of a coe				
The use of verbal or non-verbal communication that degrades, humiliates or forces a person into a position of powerlessness or threats of the use of restrictive practice to manage the person's behaviour of concern.	Coercion is NO 1) Stating expecta 2) Giving a person assist them to s	tions or rules directions or instructions to		



