

West Belconnen Concept Plan

NI2008-27 Effective: 28 October 2016

Table of Contents

Purpose	1
Desired planning outcomes	1
Code hierarchy	2
Part A – Land Use	3
1. Land Use Plan	3
Part B - Subdivision	6
2. Dwelling Yield	6
3. Belconnen Land Fill Site Master Plan	7
4. Bushfire	7
5. Horse Trails	7
6. Equestrian Facilities	7
7. Urban Edge	8
8. Conservation Areas	8
9. Environment Protection Biodiversity and Conservation Act requirements	8
10. Aboriginal Heritage Places and Objects	8
11. Interface with Adjacent Residential Estate	9
12. Interface with Strathnairn Arts Precinct (Block 1332 Belconnen)	9
13. Interface with Billabong Aboriginal Development Corporation (Block 1420	
Belconnen)	
14. Delineation of the ACT and NSW Border	
15. Street Network Hierarchy	
16. Electrical Infrastructure	
17. Belconnen Farm Heritage Precinct	
18. Sewer Vents	11
19. Lower Molonglo Water Quality Control Centre Clearance Zone	11
20. Schools	12
21. Community Facility Sites	12
22. Commercial Centres	
23. Little Eagle Clearance Zone	
24. Stormwater Management	12
25. Flooding	13
26. Climate Change	13
27. Recreation Facilities	14
28. Cat Containment	14
Part C Development	14
29. Supermarket	14

Purpose

The purpose of this plan is to:

- guide the design and assessment of estate development plan (subdivision proposals) development applications in West Belconnen
- inform the delineation of Territory Plan land use zones at the time when a parcel
 of land ceases to be part of the future urban area following approval of an estate
 development plan
- guide the development of individual blocks in concert with other relevant codes under the Territory Plan
- d. guide the development and management of the public domain
- e. ensure that planning and development is consistent with commitments made under the West Belconnen Strategic Assessment
- f. ensure that the development appropriately consider adjacent development in NSW and that the border interface is appropriately recognised and designed

Desired planning outcomes

The purpose of the development controls (i.e. rules and criteria) is to:

- a. provide diverse housing zones, types and densities to meet the changing needs of the community
- allow for zoning to accommodate increased residential densities and building heights generally close to public transport routes and retail/commercial centres (where provided)
- c. provide for community facilities and retail/commercial uses
- d. provide development types on the urban edge that minimise impacts on river and creek corridors and provide opportunity to connect with ecological values within the Murrumbidgee River corridor
- e. provide safe, compact, walkable residential precincts with convenient vehicular, pedestrian, cycle and public transport access to recreational, retail/commercial and community facilities
- f. encourage walking, cycling and the use of public transport
- g. provide a legible road network that integrates safe and adequate pedestrian and cycle access to the precinct and connectivity to adjacent areas
- h. retain significant elements of the site as part of the urban open space network that connects to adjacent suburbs and areas with public access and high levels of amenity and safety
- i. provide for effective buffers and relationships between residential development and nature reserves
- j. provide a river corridor conservation zone

- k. ensure protection of areas or items of heritage significance
- I. employ leading practice stormwater management measures and apply water sensitive urban design principles
- m. minimisation of all impacts to adjacent nature reserve areas
- n. Provide appropriate bushfire mitigation management
- o. Provide for clearance zones that limit the development of sensitive uses in areas affected by noise, odour and air quality issues, and to provide for the adjustment of clearance zones when appropriate
- p. Provide for clearance zones that limit development so as to protect the vulnerable little eagle and a poultry facility from zoonotic impacts, and to provide for the adjustment of clearance zones when appropriate zoonosis is the process whereby disease is transferred from one species to another
- q. The West Belconnen development area will provide opportunities for housing choice, land use diversity and broad ranging affordability
- r. The development area may incorporate site specific provisions to enable innovative and sustainable approaches to housing and built form.
- s. Provide for the retention of higher quality existing trees whilst allowing for removal of poorer quality trees where retention is not feasible
- t. Provide a development including subdivision, built form, materials, open space and green infrastructure that responds to climate change and reduces the city heat effect

Code hierarchy

This concept plan is a **precinct code** under the *Planning and Development Act 2007*.

More than one type of code may apply to a particular development proposal. Occasionally inconsistencies between the provisions arise, particularly where a precinct code seeks to apply special provisions in response to particular local circumstances or planning issues.

Where this occurs, a **precinct code** prevails over a **development code** and a **general code**, but only to the extent of the inconsistency.

Part A – Land Use		
Rules	Criteria	
1. Land Use Plan		
R1 Residential zones shown on a land use plan lodged with an Estate Development Plan are consistent with the Territory Plan map.	C1 Residential zones are consistent with the objectives of the zone and achieve all of the following:	
	a) reasonable mix of zones to support diversity in housing type	
	b) provide for housing affordability	
	c) provide for changing demographic needs of the community	
	d) increased density and building heights:	
	i. near collector roads	
	ii. near commercial centres	
	iii. in close proximity to public transport	
	e) consistency with the desired planning outcomes.	
R2 No residential use is permitted within the clearance zones as shown in Figure 1 Clearance Zone Map A, Figure 2 Clearance Zone Map B and Figure 3 Clearance Zone Map C.	C2 Clearance zones may be adjusted, subject to an appropriate audit process and approval from the Environment Protection Authority.	
R3 Block 1332 Belconnen or successor (the Strathnairn Arts Precinct) is to have a community facility zone shown on a land use plan lodged with an Estate Development Plan that is consistent with the Territory Plan map.	C3 This is a mandatory requirement. There is no applicable criterion.	
There is no applicable rule.	C4 Block 1332 Belconnen or successor (the Strathnairn Arts Precinct) may include the following uses:	
	a) Craft workshop	
	b) Place of assembly	
	c) Produce market	
	d) Restaurant (limited to a maximum of 250m² for the entire block)	
	e) Shop (limited to a maximum of 100m² for the entire block but excluding uses that are ancillary to	

	the main use of the land for arts and craft)	
	f) Business agency (limited to a maximum 500m² for the entire block)	
There is no applicable rule.	C5 Belconnen Farm Heritage Precinct may include the following uses:	
	a) Craft workshop	
	b) Place of assembly	
	c) Produce market	
	d) Restaurant (limited to a maximum of 250m² for the entire block)	
	e) Shop (limited to a maximum of 100m² for the entire block but excluding uses that are ancillary to the main use of the land for arts and craft)	
	 f) Business agency (limited to a maximum 500m² for the entire block) 	
R6 Community facility zone shown on a land use plan lodged with an Estate Development Plan is consistent with the Territory Plan	C6 Community facility zone is consistent with the objectives of the zone and achieve all of the following:	
map.	a) adjacent to the collector road	
	b) in close proximity to public transport	
	c) in close proximity to commercial zones, if provided	
	d) encourage co-location and/or clustering of facilities	
	e) suitable to accommodate relevant facilities in accordance with the Community and Recreation Facilities Location Guidelines General Code	
	f) consistent with the recommendations of a community and social needs assessment, endorsed by the relevant authorities (e.g. the Environment and Planning Directorate and the Education and Training Directorate)	
	g) consistency with the desired planning outcomes.	

R7 **C7** No community use is permitted within the Clearance zones may be adjusted, subject to clearance zones as shown in Figure 1 an appropriate audit process and approval of Clearance Zone Map A, Figure 2 Clearance the Environment Protection Authority. Zone Map B and Figure 3 Clearance Zone Map C. R8 **C8** Parks and recreation (PRZ1 urban open Urban open space is consistent with the space) zone shown on a land use plan lodged objectives of the zone and achieves all of the with an Estate Development Plan is following: consistent with the Territory Plan map. a) retention of cultural heritage items b) retention of mature trees, consistent with an agreed tree and landscape strategy c) opportunities for pedestrian, equestrian and cycle paths to connect to activity nodes within the estate, and to the existing networks in adjoining suburbs d) provides opportunities for local recreation e) provision is to be consistent with the recommendations of a sporting and recreation needs assessment and the community needs assessment (as required), endorsed by Sport and Recreation and Strategic Planning consistency with the desired planning outcomes. Commercial zones shown on a land use plan Commercial zones are consistent with the lodged with an Estate Development Plan is objectives of the zone and achieves all of the consistent with the Territory Plan map. following: a) adjacent to a collector road with public transport capability b) high accessibility for pedestrians, cyclists and vehicles c) provides services and facilities for the local community d) In close proximity to a community facility zone e) consistent with a commercial and retail needs assessment

consistency with the desired

planning outcomes.

R10 Land use zones within the Belconnen land fill site (Block 1586 Belconnen) as indicated in Figure 1 will be determined through a master plan for the site, subject to an appropriate audit process and approval from the Environment Protection Authority.	This is a mandatory requirement. There is no applicable criterion.
Possible new zonings through a master planning process may include Industrial (IZ2 mixed use) and commercial zonings.	
R11 Non urban (NUZ4 - River corridor) zone shown on a land use plan lodged with an <i>Estate Development Plan</i> is consistent with The Territory Plan map.	This is a mandatory requirement. There is no applicable criterion.
R12 Transport and Services (TSZ2 Services) zone shown on a land use plan lodged with an Estate Development Plan is consistent with the Territory Plan map.	C12 The Services zone is consistent with the objectives of the zone.
R13 Residential, community and other sensitive uses are not permitted within the clearance zones associated with Parkwood Egg Farm, the Belconnen Land Fill, the Lower Molonglo Water Quality Control Centre and the Green waste facility, as shown in Figure 1, 2 and 3.	C13 Clearance zones may be adjusted subject to an appropriate audit process and approval from the Environment Protection Authority.
R14 In addition to the above provision, whilst the Parkwood Egg Farm is operating, no new ponds, wetlands and the like are permitted within 800m from buildings housing poultry without the endorsement of the Environment Protection Authority.	This is a mandatory requirement. There is no applicable criterion.

Part B - Subdivision		
Rules	Criteria	
2. Dwelling Yield		
R15	C15	
The maximum dwelling yield is 6500	The maximum number of dwellings is subject	
dwellings.	to review and may be altered at the	
	discretion of the Planning and Land	
	Authority ten years after the approval of this	
	concept plan and thereafter at five year	
	intervals.	

2. Polosynon Land Fill Cita Master Plan	
3. Belconnen Land Fill Site Master Plan	
R16	
A master plan is to be prepared for the land	This is a mandatory requirement. There is no
fill site that will identify future uses and	applicable criterion.
activities to the satisfaction and	
endorsement of the relevant authority.	
4. Bushfire	
R17	
A bushfire risk assessment that also takes	This is a mandatory requirement. There is no
into consideration the risk from New South	applicable criterion.
Wales and along the river corridors is to be	
undertaken.	
The assessment is to take into consideration	
topography, urban edge conditions, and	
proposed land management practices within	
the adjacent river corridor.	
The assessment and required mitigation	
The assessment and required mitigation	
measures (such as required construction	
standards under AS3959 Construction of	
Buildings in Bushfire-Prone Areas) are to be	
approved by the Emergency Services Agency.	
R18	
No development is permitted within 300m of	This is a mandatory requirement. There is no
the ACT / NSW border (Figure 2) until a	applicable criterion.
formal agreement has been entered into	
with the adjacent NSW land owner(s), to	
ensure that bushfire and fuel management	
will be undertaken consistent with ACT	
standards to the satisfaction of the	
Emergency Services Agency.	
5. Horse Trails	
	C19
There is no applicable rule.	The provision of the Bicentennial National
	Trail and local horse trails are to be
	appropriately provided.
	Trails should endeavour to avoid conflict
	with pedestrians and cyclists, where ever
6 Equation Equilities	possible.
6. Equestrian Facilities	620
	C20
There is no applicable rule.	Any recommendation following an ACT
	strategic horse paddock review undertaken
	by the Environment and Planning
	Directorate is to be implemented.

7. Urban Edge C21 There is no applicable rule. The urban edge achieves all of the following: a clear and manageable boundary between the Murrumbidgee River, Ginninderra Creek and the urban area continuous edge streets (or equivalent treatments approved by the Emergency Services Agency / ACT Rural Fire Service), bushfire protection zones, and controlled vehicular access points to Murrumbidgee River and Ginninderra Creek for bushfire management and general maintenance are provided measures are provided to minimise the impact on Pink-Tailed Worm Lizard habitat and Box Gum Woodland from stormwater runoff, edge road earthworks, trunk infrastructure, fire protection, and pedestrian and cycle paths continuous shared pedestrian and cycle path infrastructure is provided along the urban edge trunk infrastructure services are integrated with paths and recreational networks, where possible. 8. Conservation Areas R22 Areas of conservation will be protected from This is a mandatory requirement. There is no development with the impact of urban applicable criterion. development and infrastructure minimised, through suitable mechanisms to the satisfaction of the Conservator of Flora and Fauna. 9. Environment Protection Biodiversity and Conservation Act requirements **R23** Development is not inconsistent with the This is a mandatory requirement. There is no Environment Protection Biodiversity and applicable criterion. Conservation Act 1999 and the approved Strategic Assessment under Part 10 of the Act to protect Matters of National Environmental Significance. 10. Aboriginal Heritage Places and Objects R24 Identified Aboriginal heritage places and objects are to be managed in accordance with Heritage Act 2004 provisions.

11. Interface with Adjacent Residential Estate R25 The interface between the estate and the This is a mandatory requirement. There is adjacent residential estate (block 16 Section no applicable criterion. 99 Holt or successor) is to provide for integration between the two estates with appropriate road and path connections. 12. Interface with Strathnairn Arts Precinct (Block 1332 Belconnen) R26 The interface with the Strathnairn Arts This is a mandatory requirement. There is no Precinct will have regard for compatibility applicable criterion. between adjacent land uses: BUFFER: A buffer zone or other appropriate treatment is required between Strathnairn and adjacent development to provide acoustic and visual separation from surrounding roads and other estate infrastructure. The buffer will enable continued passive artistic endeavour at the site and measures shall be external to the Strathnairn site boundary. ACCESS: Provide one primary (public use) and one secondary (user and emergency egress) point of access to the Precinct consistent with outcomes of the Strathnairn 2015 Master Plan. 13. Interface with Billabong Aboriginal Development Corporation (Block 1420 Belconnen) R27 This is a mandatory requirement. There is no applicable criterion.

NZ/
The interface between the estate and the
Billabong Aboriginal Development
Corporation on Block 1420 Belconnen (see
Figure 4) will have regard to compatibility
between adjacent land uses and the
activities that are undertaken on the block.

R28
Subdivision design for the (adjacent) estate is to be configured to provide the opportunity for possible future integration of Block 1420 Belconnen into the estate.

This is a mandatory requirement. There is no applicable criterion.

14. Delineation of the ACT and NSW Border

R29

The alignment of the ACT/NSW border through the estate will be a recognisable linear open space element in the estate design.

This is a mandatory requirement. There is no applicable criterion.

NI2008-27 15.15 West Belconn

15. Street Network Hierarchy R30 This is a mandatory requirement. There is no Connections to the arterial road connections are to be consistent with Figure 5. applicable criterion. The extension of Ginninderra Drive requires the separate approval of the Commonwealth under the Environment Protection Biodiversity and Conservation Act 1999. R31 Main roads (arterial and collector) through This is a mandatory requirement. There is no the estate are to be designed to applicable criterion. accommodate development from adjacent NSW. R32 C32 Provision is to be made for at least two road The number of road connections can be connections into the adjoining NSW. These reviewed consistent with a master plan and roads are to be connected into the main approved by Territory and Municipal roads within the ACT. Services Directorate. **16. Electrical Infrastructure** R33 Easements (or reservation) associated with This is a mandatory requirement. There is no electrical infrastructure, such as overhead applicable criterion. power lines, are to be endorsed by the Planning and Land Authority whilst taking advice from the operators of the TransGrid and/or ActewAGL networks, as required, and by the ACT Government's Technical Regulator who will audit the infrastructure design concepts process. R34 Residential and other sensitive uses in the This is a mandatory requirement. There is no vicinity of Transgrid Canberra Substation and applicable criterion. the (proposed) new ActewAGL zone substation will have regard to recommendations of a noise assessment, community safety and public health requirements to the satisfaction of the Planning and Land Authority taking advice from the operators of the TransGrid and/or ActewAGL networks. The endorsement of the ACT Government's Technical Regulator who will audit the infrastructure design concepts process will

also be required.

There is no applicable rule.	C35 Appropriate interface treatments are to be provided between electrical substation sites and adjacent development areas, to the satisfaction of the Planning and Land Authority taking advice from electrical infrastructure asset owners.
17. Belconnen Farm Heritage Precinct	
R36	
The Belconnen Farm heritage precinct (Figure 4) is to be protected consistent with a conservation management plan approved by the Heritage Council.	This is a mandatory requirement. There is no applicable criterion.
There is no applicable rule.	C37 An appropriate interface treatment is to be provided between the Farm and adjacent development, to the satisfaction of the Planning and Land Authority and ACT Heritage.
18. Sewer Vents	
R38	C38
No recreation activity that will encourage people to congregate within 130m of the sewer vent within the river corridor is permitted.	A reduction in the dimension may be permitted with the endorsement of Icon Water.
R39 An odour assessment will be undertaken to identify any required clearance zones or mitigation measures associated with the existing sewer vents within the development area to the satisfaction of Icon Water.	This is a mandatory requirement. There is no applicable criterion.
19. Lower Molonglo Water Quality Control C	
R40 New uses are not permitted within the 2.45km clearance zone from the Lower Molonglo Water Quality Control Centre, as shown in Figure 3 , other than development which is compatible with, and does not have an adverse impact on the treatment plant, as determined by Icon Water.	C40 The size of the clearance zone may be adjusted subject to an appropriate independent audit process and approval of the Environment Protection Authority and Icon Water.

20. Schools R41 C41 School sites are to be provided at locations The provision and number of schools may be shown on Figure 5. adjusted through an assessment that is endorsed by the Department of Education and Training. 21. Community Facility Sites R42 A community and social needs (including This is a mandatory requirement. There is no community garden, urban agriculture and applicable criterion. recreation needs) assessment report is to be prepared to determine and prescribe the future needs within the development and adjacent. The assessment is to be endorsed by the relevant authority. Provision is required to be made within the development to accommodate the identified community uses. 22. Commercial Centres C43 There is no applicable rule. A minimum of one commercial group centre is to be located centrally within the development. Additional commercial local centres are to be considered to meet the needs of convenient access to retail and services for local catchments. 23. Little Eagle Clearance Zone R44 C44 No development including infrastructure and Urban development is not permitted until construction related activities will be such time as research on the Little Eagle has permitted within 200m of the Little Eagle been completed and confirms that the site is nesting tree and foraging area indicated in suitable for development. Figure 2. 24. Stormwater Management R45 The development is required to comply with This is a mandatory requirement. There is no the ACT Waterways: Water Sensitive Urban applicable criterion. Design Code, including the following targets:

15.15 West Belconnen Concept Plan Effective: 28 October 2016

Regional and catchment wide water

Mains water use reduction target;

On-site retention target; On-site detention target.

quality targets;

R46 Stormwater management measures are required to be incorporated into the development to protect water quality of the Murrumbidgee River and Ginninderra Creek to the satisfaction and endorsement of the Environment Protection Authority.	This is a mandatory requirement. There is no applicable criterion.
R47 Stormwater management measures are required to protect Pink-Tailed Worm Lizard habitat and other environmentally sensitive habitats.	This is a mandatory requirement. There is no applicable criterion.
There is no applicable rule.	C48 Development is undertaken in a manner consistent with the objectives of the ACT Basin Priority project, in particular to maintain and improve water quality in ACT, and downstream, waterways. Note: This development is within one of the six priority catchments for the ACT Basin Priority Project which is progressing options
	for water quality management to maintain and improve environment, economic and social outcomes with a water quality focus, in ACT and region and downstream waterways.
25. Flooding	
R49	
All leased land is required to be above the 1% Annual Exceedance Probability (AEP).	This is a mandatory requirement. There is no applicable criterion.
Note: The 1% AEP was previously the 1:100 flood line.	
There is no applicable rule.	C50 Land use for areas above the 1% AEP and within the floodplain (defined as the Probable Maximum Flood extent) should be assessed against the nature of the development and the flood risk.
26. Climate Change	
There is no applicable rule.	C51 Development is to be subject to a system of rating that measures the sustainability aspects of the development to the satisfaction of the Territory agency responsible for sustainability and climate change.

27. Recreation Facilities		
R52	C52	
One district level sporting field complex and	Subject to a sports fields review endorsed by	
associated facilities of a minimum 15	the relevant authority, the provision within	
hectares is to be provided in a central	the estate may be removed, if the facilities	
location with good access to the road	are being provided elsewhere in the district.	
network to the satisfaction of the relevant		
authority.		
R53		
An active and passive recreation needs	This is a mandatory requirement. There is no	
assessment is to be undertaken to	applicable criterion.	
determine the future needs within the		
estate and in adjacent areas. The		
assessment is to take into account the		
sporting fields review and any alternative		
sporting recreation model including		
community recreation irrigated park. The		
assessment will be endorsed by the relevant		
authority.		
,		
Provision will be made within the		
development to accommodate the identified		
recreation needs / uses.		
28. Cat Containment		
R54		
The provisions of <i>Domestic Animals Act</i>	This is a mandatory requirement. There is no	
relating to cat containment apply.	applicable criterion.	

Part C Development		
Rules	Criteria	
29. Supermarket		
R55		
No development application for a full-line supermarket (minimum 3000m² gross floor area) will be approved within eight years from the commencement of Draft Variation to the Territory Plan No 351.	This is a mandatory requirement. There is no applicable criterion.	

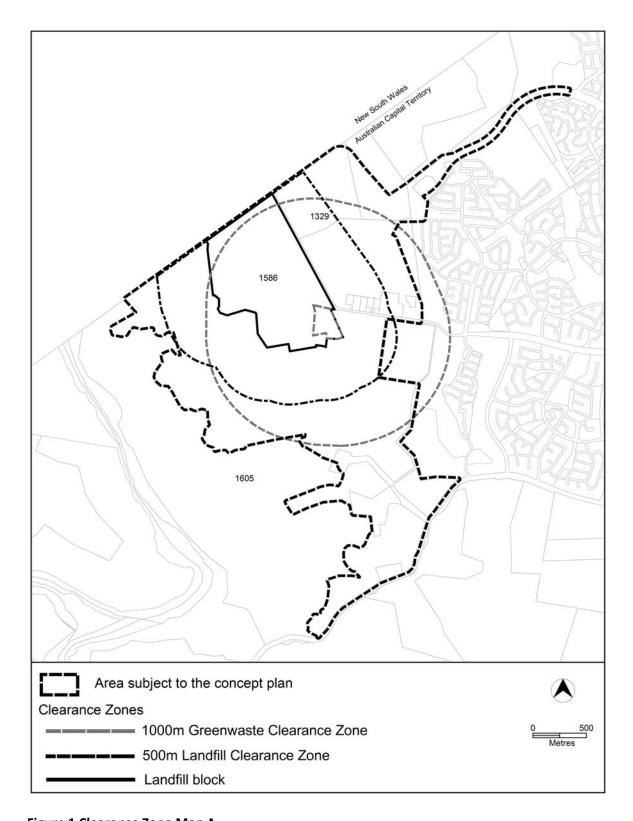


Figure 1 Clearance Zone Map A

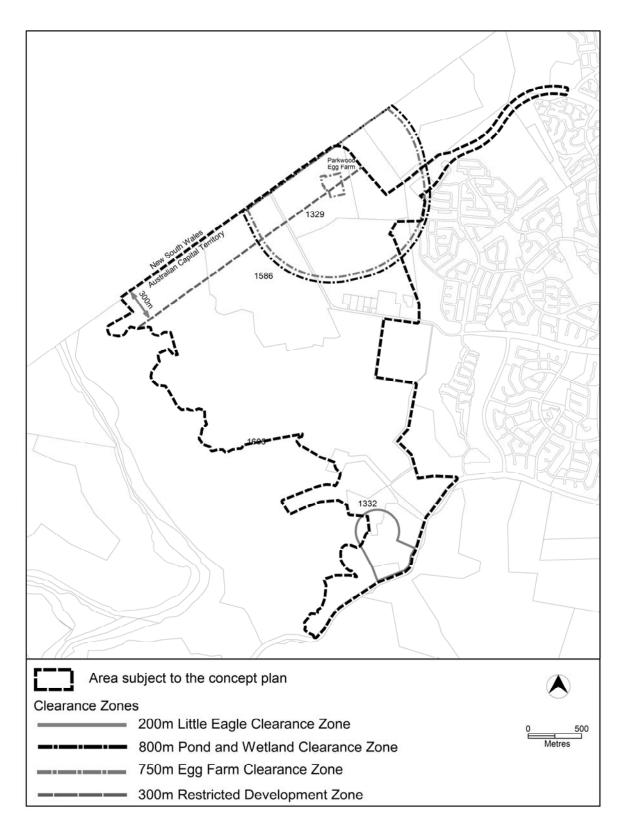


Figure 2 Clearance Zone Map B

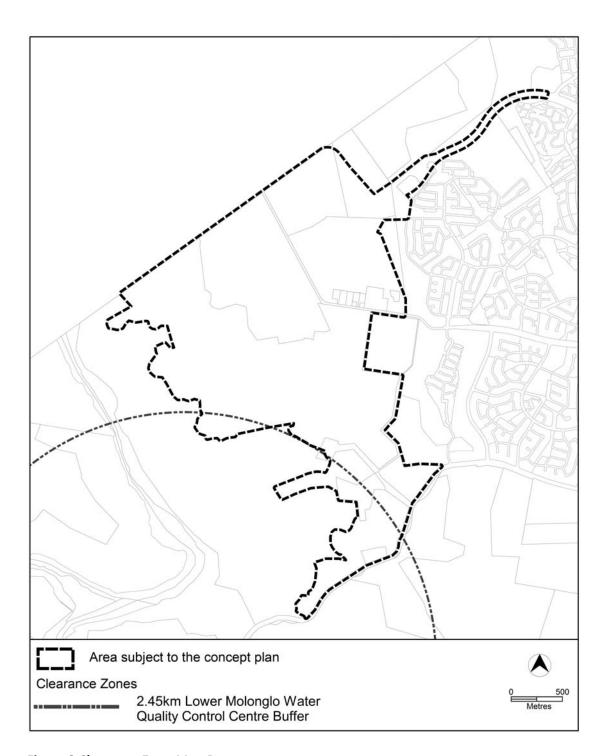


Figure 3 Clearance Zone Map B

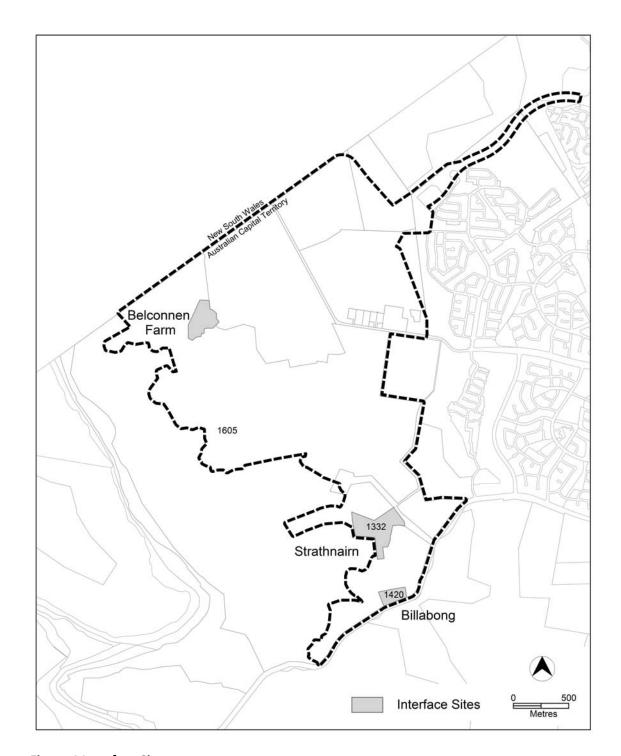


Figure 4 Interface Sites

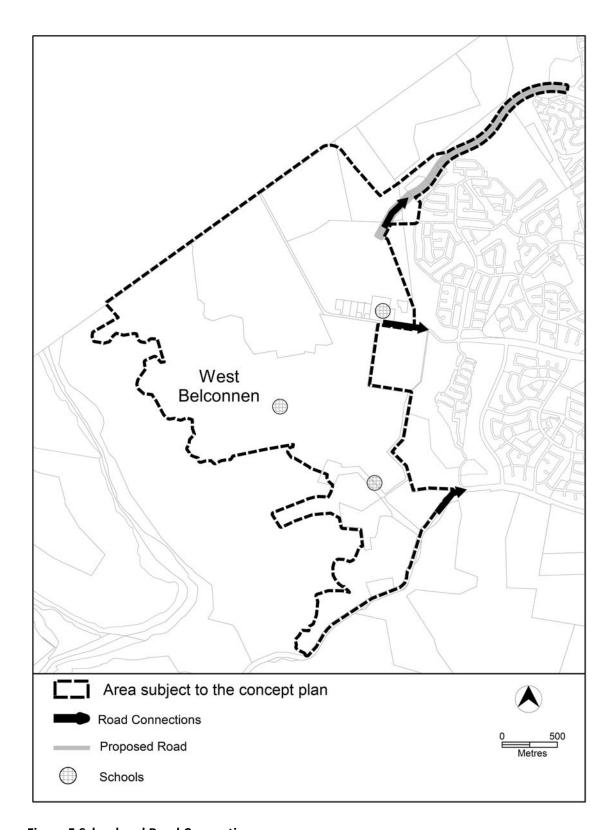


Figure 5 School and Road Connections